# ST. CHARLES PARK DISTRICT, ILLINOIS ANNUAL COMPREHENSIVE FINANCIAL REPORT



# FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023

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# ST. CHARLES PARK DISTRICT, ILLINOIS ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023

Prepared by the Finance Department

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### **INTRODUCTORY SECTION**

This section includes miscellaneous data regarding the St. Charles Park District including: Principal Officials, Organization Chart, Letter of Transmittal from the Director of Parks and Recreation and Superintendent of Finance and Administration, and Certificate of Achievement for Excellence in Financial Reporting.

Principal Officials
December 31, 2023

### **BOARD OF COMMISSIONERS**

Karrsten Goettel, President

Bob Thomson, Vice President Brian Charles, Treasurer

Steven Ward, Assistant Treasurer Peggy McCarthy, Secretary

Bob Carne, Assistant Secretary

Jim Cooke, Commissioner

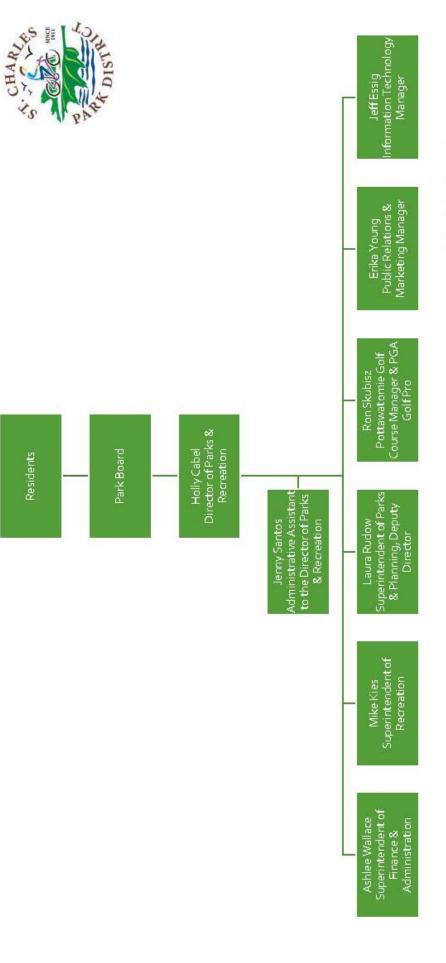
### PARK DISTRICT STAFF

Holly Cabel, Director of Parks and Recreation

Ashlee Wallace, Superintendent of Finance and Administration

Sue DellaFranco, Accounting Manager

# Organization Chart- Administration Team



Updated on January 1, 2023



### ST. CHARLES PARK DISTRICT

### 101 South Second Street • St. Charles, IL 60174 • Ph: 630-584-1055 • Fax: 630-584-1396 • stcparks.org

April 29, 2024

Board of Commissioners St. Charles Park District St. Charles, Kane and DuPage Counties, Illinois

### Honorable Commissioners:

The Annual Comprehensive Financial Report of the St. Charles Park District for the fiscal year ended December 31, 2023 is hereby respectfully and formally submitted as mandated by state statutes. The firm of Lauterbach & Amen, LLP, performed this audit for the fiscal year ended December 31, 2023. Their unmodified opinion on the basic financial statements is presented in this report. This report was prepared by the Park District's Business Office who is responsible for both the accuracy of the presented information and the completeness and fairness of the presentation, including all disclosures. We believe the information, as presented, is accurate in all material aspects; it is presented in a manner designated to fairly set forth the financial position and results of Park District operations as measured by the financial activity of its various funds; and all disclosures necessary to enable the reader to gain the maximum understanding of the Park District's financial affairs have been included.

Management's representations in the financial statements are only as reliable as the underlying information on which they are based. In developing and evaluating the accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, reliable financial records for preparing financial statements and maintainable accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. Accounting control is provided to adequately safeguard assets and provide reasonable assurance of proper recording of transactions.

The role of the independent audit is to provide an opinion on the fairness of management's representation in the financial statements. The independent audit provides an objective review of the Park District's financial statements. Their performance of tests and discussion with management provides users of these financial statements reasonable basis for reliance on the enclosed reports. Their audit standards require a review that will obtain reasonable, rather than absolute, assurance that the financial statements are free of material misstatement. The audit includes examining, on a test basis, evidence supporting the amounts, accounting principles used by and significant estimates made by management. Management has also taken steps to implement recommendations made as a result of this and prior year's audit review.

Management's discussion and analysis (MD&A), immediately precedes the independent auditor's report, provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter transmittal and should be read in conjunction for a greater understanding of the Park District's finances.

### The Reporting Entity and its Services

Located approximately 35 miles west of Chicago, the St. Charles Park District, (the "Park District"), was established in 1911 as a separate municipal body by the citizens of St. Charles Township. The Park District is central to the quality of life and enjoyment of its residents. The current population served is approximately 51,200 people. The Park District encompasses approximately 37 square miles and maintains almost 1,500 acres of open space and park land located primarily in eastern Kane County. Comprised of all of St. Charles Township, and portions of South Elgin, Wayne, Bartlett, Elgin, and unincorporated areas. A small portion of the Park District is located in DuPage County, principally containing the recently closed Pheasant Run Resort property.

The Park District provides recreation programs, facilities and parks primarily for the enrichment and enjoyment of the residents of St. Charles Township. Community parks and special facilities managed by the Park District include the following:

- Pottawatomie Community Center, built in 1991 with an addition taken place in 2003, featuring a gymnasium, early childhood classrooms, recreation program areas and offices;
- Pottawatomie Park, a 38-acre park along the east edge of the Fox River with trails, outdoor fitness station, picnic shelters, playgrounds, ball fields, tennis, pickleball, bocce ball and volleyball courts with natural areas and gardens;
- Swanson Pool, originally built in 1938 and renovated in 2011, featuring a zero-depth entry pool with interactive play features, lap lanes, sand play area, water slides, diving boards, and concession stand. Swanson Pool hosts swim lessons, swim team, aquatic fitness, lifeguard classes and open swim;
- River View Miniature Golf Course, an eighteen-hole miniature golf course;
- Pottawatomie Golf Course, enjoyed since 1939, a nine-hole golf course rated the 15th best nine-hole course in America by Golf World Magazine in 2010;
- Mt. St. Mary Park, a 29-acre park dedicated in 1984, featuring sculptures, outdoor arboretum, pavilions, fishing piers, basketball and tennis courts, playground, a skate park and sculpture exhibit;
- Otter Cove Aquatic Park, built in 2011, featuring a zero-depth entry pool, lazy river with interactive play features, diving boards, shallow toddler pool, eight lane 25-yard lap pool, 4-types of water slides, three interactive splash pads, sand play area and concessions stand. Open swim, swim lessons, diving lessons and swim teams are conducted at the facility;
- Hickory Knolls Discovery Center, built in 2011, a United States Building Council LEED Silver certified environmental center featuring live animal displays and nature exhibits. Classes in nature education and environmental stewardship programs are offered at the facility;
- Primrose Farm, a working farm circa 1930, offering educational and special event programming opportunities;
- Three dog parks;
- Three skate parks:
- More than 477 garden plots in two park locations including 12 ADA raised garden beds;
- A 9-hole disc golf course meandering through a wooded area:
- East Side Sports Complex, a 102-acre park with eight lighted softball/baseball fields, four synthetic baseball fields, three lighted soccer/football fields, concessions, pathways with fitness course, parking and other amenities:
- James O. Breen Community Park, a 348-acre park with 26 soccer fields that serves as home field for multiple associated athletic groups. Located in the park are: Otter Cove Aquatic Park and Hickory Knolls Discovery Center and six pickleball courts;
- Norris Recreation Center, a 6,300-square-foot fitness center, offering fitness, tennis and swim programs in a cooperative effort with the Community Unit School District 303 since July 1, 2016;
- Sportsplex, a 62,500-square-foot indoor multi-sports facility for soccer, lacrosse, football and many more sports purchased in April 2018. The facility has two turf fields with spectator seating, locker rooms with showers, multi-purpose rooms, concession area, athletic training spaces and a sports performance center.
- Two Paddlewheel Riverboats with capacity for 94 people.
- Haines Gymnasium through intergovernmental agreement with Community Unit School District 303 offering pickleball, basketball and volleyball.

As a separate entity from the City of St. Charles, the Park District includes all of the funds of its governmental operations and component units based on financial accountability. The accompanying financial statements include only those funds of the Park District, as there are no other organizations for which it has financial accountability. The Park District participates in the Illinois Municipal Retirement Fund (IMRF), the Fox Valley Special Recreation Association (FVSRA), and the Park District Risk Management Agency (PDRMA). Since these organizations are separate government units, and the Park District does not exercise financial accountability over these agencies, their financial statements are not included in this report. Audited financial statements for these organizations are available upon request from their business offices.

The Park District is governed by a seven-member Board of Park Commissioners elected at large for staggered four-year terms. The daily administrative functions of the Park District are the responsibility of the Director. The Park District generally employs 80 full-time staff with an additional 300 regular part-time staff and 450 seasonal employees.

The Park Board has the authority, after the first six months of the fiscal year and a two-thirds approval vote, to make transfers between various items in any fund in the appropriation ordinance. Transfers cannot exceed 10%, in the aggregate, of the total amount appropriated for the fund or item that is having the funds reallocated. The Board may amend the Budget and Appropriation Ordinance, but this must be done in accordance with the same procedure followed in the originally adopted ordinance. The legal level of budgetary control (i.e., the level at which expenditures cannot exceed the budgeted amount) is established at the fund level.

### **Economic Condition and Outlook**

The Park District serves a population of 51,200 representing more than 18,000 households. With a median age of 41, the Park District has a mature, aging population that is projected to increase. Within the City of St. Charles, there are multiple businesses employing more than 33,800 people. These businesses are a balanced mix of retailers, restaurants and manufacturing facilities. Historically, the City of St. Charles has enjoyed a healthy and growing economy.

More than 17% of Park District households earn more than \$200,000 per year, over double the state and national median incomes. On the alternative, 4.3% of the population makes less than the poverty line of \$30,000 per year. The median household income of \$110,346 is expected to increase over the next few years. The tax base is very diverse, with the leading 10 taxpayers representing 3.82% of the EAV. The total assessed valuation in 2022 of \$2,602,489,015 increased for the ninth year in a row. About 75% of the Park District's tax base consists of residential properties and commercial properties at 17%. New construction accounted for \$12,432,653 of the EAV in 2022 which is a 26% decrease from prior year. The percentage of tax levy collected consistently continues to be around 100%. The 2023 unemployment rate of 3.5% for the City of St. Charles decreased from the prior year rate of 4.1%.

Some 2023 capital projects that were deferred due to labor and supply chain shortages and were considered when preparing the 2024 budget.

### **Long-Term Planning**

A Comprehensive Master Plan was completed and approved by the Board in 2018. In 2021, a community-wide survey was administered by aQity Research & Insights. Results indicated a 93% favorable opinion of the Park District from the respondents with 92% of those respondents indicating they had visited Park District facilities or parks in the past year. A review of the District's ADA plan was conducted to include new facilities in the original plan. In addition, an indoor space study was completed and included recommended changes. All of this information is included in updating the District's Comprehensive Master Plan and assists with determining future projects.

### **Pension Benefits**

The Park District participates in the Illinois Municipal Retirement Fund (IMRF), a defined benefit pension plan with the employees contributing 4.5% of their salary and vesting occurs after eight years of service for Tier 1 employees and 10 years for Tier 2 employees. The Park District is responsible for most of the pension costs and all of the disability and death benefits.

### Significant Initiatives, Events and Accomplishments

The St. Charles Park District continues to be one of the premier parks and recreation providers in Illinois. The Park District has under gone tremendous program growth and restructuring resulting in superior recreational opportunities while maintaining low tax rate increases and low increases in user fee charges.

In response to continuing increases in health insurance premiums, the Park District joined the Intergovernmental Personnel Benefit Cooperative (IBPC). IPBC is an intergovernmental agency which provides risk pooling to local governments. The Park District locked in the rate for 17 months, through December 31, 2024 resulting in a minimum increase in total health insurance costs of 5.5% from 2022 to 2023. Wellness incentives and an educated work force also contribute to keeping health insurances costs low. The 2023 wellness program had a 90% participation rate for full-time and part-time category 1 employees.

Large capital projects consisted of the LED lighting project at Denny Ryan Service Center, golf course renovation of the 9<sup>th</sup> tee, various building improvements includes HVAC, roofs and acoustic sound panels, many improvements at both aquatic facilities, five new vehicle purchases, equipment replacements and information technology improvements. In addition, several playground renovations that began in 2022 were completed in 2023. Large projects started in 2023 for completion in 2024 include the Hickory Knolls Discover Center new preschool room, Primrose Farm Education Center, ESSC Concession and Restroom building, Otter Cove Boiler and Heat Exchanger project, and two playground renovations. The District was awarded an OSLAD grant for renovations at Primrose Farm Park with construction planned to start in 2024.

Charges for services revenue increased by \$983,542 or 12.5% mainly due to a full return to normal activities post-pandemic and favorable weather during the summer season. There were over 30,000 program registrations in 2023, consistent with 2022. Additionally, seasonal facilities attendance increased by over 10% in 2023 compared to 2022.

The Park District maintains a volunteer program where 227 unique volunteers contributed 3,237 hours of time in 2023. Volunteers assist in the Adult Activity Center, Hickory Knolls Discovery Center, natural areas, Native Plant Garden, and Primrose Farm as well as with special events.

Staff members are active in the professional recreational associations and in the community with continued appointment to local commissions and service organizations.

### **Independent Audit**

The State of Illinois and Park District policies dictate an annual audit of the financial statements of the Park District. The Park District engaged the independent accounting firm of Lauterbach & Amen, LLP to render an opinion on the financial statements. All requirements have been completed relative to the audit, and the report of the independent public accountant's opinion has been included in the financial section of the report.

### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Park District for its annual comprehensive financial report for the fiscal year ended December 31, 2022. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The Park District received several honors during the year. The St. Charles Chamber of Commerce awarded the Park District with two Civic Image Awards for the development of Anthem Heights Park and the renovated entrance plaza at Pottawatomie Golf Course. Additionally, Pottawatomie Park was named THE BEST for Summer Fun by Kane County Readers.

The preparation of the annual comprehensive financial report on a timely basis was made possible by the dedicated staff of the Business Department. The report is prepared at one time during the year but would not be possible without the consistent attention to procedures and monitoring of accounts by the Park District's recreation, parks and administrative staff. We would also like to thank the Park Board for their interest in planning and conducting the financial operations of the Park District in a responsible and progressive manner. The support and involvement of the Park Board is essential to ensure a sound financial environment in which to conduct the operations of the St. Charles Park District.

Respectfully Submitted,

Holly Cabel

Director of Parks and Recreation

Ashlee Wallace

Superintendent of Finance and Administration

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### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# St. Charles Park District Illinois

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO

### FINANCIAL SECTION

### This section includes:

Independent Auditors' Report

Management's Discussion and Analysis

**Basic Financial Statements** 

Required Supplementary Information

Other Supplementary Information

Supplemental Schedules

### INDEPENDENT AUDITORS' REPORT

This section includes the opinion of the District's independent auditing firm.

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### INDEPENDENT AUDITORS' REPORT

April 29, 2024

Members of the Board of Commissioners St. Charles Park District St. Charles, Illinois

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the St. Charles Park District (the District), Illinois, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the St. Charles Park District, Illinois, as of December 31, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

### Auditor's Responsibilities for the Audit of the Financial Statements - Continued

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension and other post-employment benefit (OPEB) schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the St. Charles Park District, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

St. Charles Park District, Illinois April 29, 2024

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Lauterbach & Amen. LLP

LAUTERBACH & AMEN, LLP

### MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis December 31, 2023

Our discussion and analysis of the St. Charles Park District's financial performance provides an overview of the District's financial activities for the fiscal period ended December 31, 2023. Please read it in conjunction with the transmittal letter, which can be found in the introduction section of this report and the District's financial statements which can be found in the basic financial statements section of this report.

### FINANCIAL HIGHLIGHTS

- The District ended the year with a total net position of \$88,111,369, an increase of \$7,160,561 from the prior year.
- Every fund had increases in fund balances for the year with the exception of a planned decreases in the Capital Projects, IMRF, and Liability Funds. Total ending Fund Balance was \$25,663,464 of which \$20,933,373 is Committed, Assigned or Unassigned.
- The Recreation Fund finished the year with revenues that exceeded budget and expenditures under budget. Revenues exceeded budget primarily due to increased participation in camp, dance, and tween program areas. Program offerings maintained 78% success rate in 2023 and 2022.
- The full return to normal activities post-pandemic paired with favorable summer weather resulted in all-time high revenues in the Revenue Facilities Fund resulting in a \$269,405 surplus. Pottawatomic Golf Course's net ended the year \$51,540 greater than budget. Riverview Miniature Golf ended the year with a \$94,089 surplus, slightly higher than prior year. Despite increasing wage and supplies expenditures, both aquatic facilities ended with surpluses that exceeded budget. Pool admissions and season pass sales exceeded budget by 14%. Swanson Pool ended 2023 with surplus of \$18,466, while Otter Cove ended with a surplus of \$228,044. The Paddlewheel Riverboat operations reflect a net profit for the third year of \$41,758. Additionally, the Sportsplex facility ended 2023 with a \$39,034 surplus.
- The Norris Recreation Center Fund ended the year with a \$98,613 surplus as a result if increasing memberships.
- The District continues to have the ability to devote resources toward maintaining, improving and expanding its parks, playgrounds and facilities. In 2023, \$3,800,762 was spent on purchases and capital projects for the District's infrastructure. Highlights include the purchase of equipment, technology items and vehicles, the completion of several playgrounds, Sportsplex roof, professional services for Hickory Knolls preschool room and renovation and a new Education Center at Primrose Farm. Additionally, several playground and park projects were started in 2023 with completion planned for 2024.

Management's Discussion and Analysis December 31, 2023

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds.

### **Government-Wide Financial Statements**

The government-wide financial statements provide readers with a broad overview of the District's finances, in a matter similar to a private-sector business.

The Statement of Net Position reports information on all of the District's assets/deferred outflows and liabilities/ deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Consideration of other nonfinancial factors, such as changes in the District's property tax base and the condition of the District's infrastructure, is needed to assess the overall health of the St. Charles Park District.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include general government and recreation.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District maintains only governmental funds.

Management's Discussion and Analysis December 31, 2023

### **USING THIS ANNUAL REPORT - Continued**

### **Fund Financial Statements - Continued**

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The District maintains twelve individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Recreation Fund, Revenue Facilities Fund, Norris Recreation Center Fund, Debt Service Fund, and Capital Projects Fund, all of which are considered to be major funds of the District. Data from the other six governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The District adopts an annual appropriated budget for all of the governmental funds. A budgetary comparison schedule for these funds has been provided to demonstrate compliance with this budget.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's Illinois Municipal Retirement Fund (IMRF) employee pension obligation and retiree benefits plan, as well as budgetary comparison schedules for the General Fund and major special revenue funds. The combining statements referred to earlier in connection with nonmajor governmental are presented immediately following the required supplementary information on pensions.

Management's Discussion and Analysis December 31, 2023

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the District, assets/deferred outflows exceeded liabilities/deferred inflows by \$88,111,369.

	Net Position		
	12/31/23 12/31/22		
Current and Other Assets	\$ 45,458,019	42,213,225	
Capital Assets	81,024,714	80,152,397	
Total Assets	126,482,733	122,365,622	
Deferred Outflows	6,684,084	2,510,416	
Total Assets/Deferred Outflows	133,166,817	124,876,038	
Long-Term Debt	21,943,103	20,905,036	
Other Liabilities	4,846,484	6,561,371	
Total Liabilities	26,789,587	27,466,407	
Deferred Inflows	18,265,861	16,458,823	
Total Liabilities/Deferred Inflows	45,055,448	43,925,230	
Net Position			
Net Investment in Capital Assets	68,113,137	64,714,407	
Restricted	4,227,674	3,117,812	
Unrestricted	15,770,558	13,118,589	
Total Net Position	88,111,369	80,950,808	

A large portion of the District's net position, \$68,113,137 or 77.3%, reflects its investment in capital assets (for example, land, construction in progress, land improvements, buildings and improvements, and machinery and equipment, leased assets and subscription assets), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion, \$4,227,674 or 4.8%, of the District's net position represents resources that are subject to external restrictions on how they may be used, including restrictions for property tax funds and unspent bond proceeds for capital projects. The remaining 17.9%, or \$15,770,558, represents unrestricted net position and may be used to meet the government's ongoing obligations to residents and creditors.

Management's Discussion and Analysis December 31, 2023

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

### **Governmental Activities**

		Changes in Net Position		
		12/31/23	12/31/22	
Revenues				
Program Revenues				
Charges for Services	\$	8,836,842	7,853,300	
Operating Grants and Donations		68,702	66,995	
Capital Grants and Donations		_	10,000	
General Revenues				
Property Taxes		16,365,517	15,637,813	
Replacement Taxes		237,561	285,546	
Interest		1,018,817	199,551	
Miscellaneous		1,631,987	316,666	
Total Revenues		28,159,426	24,369,871	
Expenses				
General Government		9,297,016	7,981,801	
Recreation		11,316,264	10,439,565	
Interest on Long-Term Debt		385,585	483,578	
Total Expenses		20,998,865	18,904,944	
Change in Net Position		7,160,561	5,464,927	
Net Position - Beginning		80,950,808	75,485,881	
Net Position - Ending	_	88,111,369	80,950,808	

Governmental activities increased the District's net position by \$7,160,561 compared to the \$5,464,927 increase in 2022. Key elements of the entity-wide performance for the governmental activities are as follows:

- Total revenues increased by \$3,789,555 over the prior year.
  - Revenue increases were seen in charges for services (\$983,542) and property taxes (\$727,704).
  - Interest income increased \$819,266 from the prior year.
  - Miscellaneous revenue increases were primarily due to land cash from developers increasing \$1,303,074 from 2022.
- Total expenses increased by \$2,093,921 over the prior year.
  - Expenses increased primarily due to a 3.4% inflation rate, increase in minimum wage and costs directly related to increases in programming.

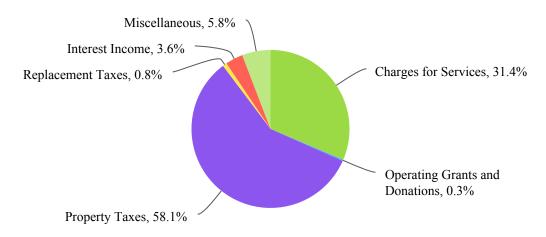
Management's Discussion and Analysis December 31, 2023

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued**

### **Governmental Activities - Continued**

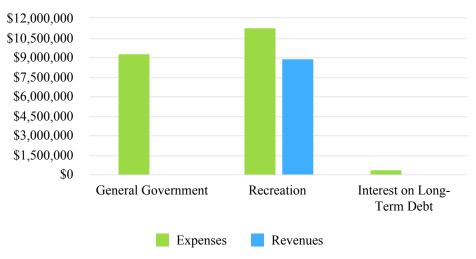
The following table graphically presents the major revenue sources of the Park District. It depicts very clearly the reliance of property taxes to fund governmental activities and the percentage it receives from charges relating to services.

### **Revenues by Source - Governmental Activities**



The 'Expenses and Program Revenues' Table summarizes the revenue and expenses of the governmental activities and identifies those governmental functions where program expenses greatly exceed revenues. The Recreation function charges some direct fees for services provided, but the General Government function is primarily supported by property taxes, personal property replacement taxes, rental, interest income and miscellaneous revenues.

### **Expenses and Program Revenues - Governmental Activities**



Management's Discussion and Analysis December 31, 2023

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Park District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The District's governmental funds reported combining ending fund balances of \$25,663,464, which is \$2,218,710 higher than last year's total of \$23,444,754. Of the \$25,663,464 total, \$20,933,373, or 81.6%, of the fund balance constitutes unrestricted fund balance (committed, assigned and unassigned).

The General Fund, Recreation Fund, Revenue Facilities Fund, Norris Recreation Center Fund, Debt Service Fund, and Capital Projects Fund are all reported as major governmental funds of the Park District.

The fund balance in the General Fund increased by \$1,825,599. The increase is primarily due to property taxes and investment income. Due to the 2021 CPI of 7%, the 2022 property tax levy was capped at the PTELL rate of 5% resulting in an increase of \$557,266 in general fund property tax revenues from 2022. Additionally, a higher-than-normal cash balance due to postponed capital projects caused by supply chain issues paired with high interest rates resulted in a \$819,266 increase in interest revenue.

The Recreation Fund, which accounts for the District's recreation program offerings and is funded by the receipt of both property taxes and user fees, reported an increase in fund balance for the year of \$652,555. Recreation programs operated at a 78% success rate, consistent with 2022. The Adult Activity Center, Camp, Dance, and Tween programs all had revenues increase from prior year. Together, these programs resulted in \$151,232 increase in fund balance. Additionally, the transfer to the General Fund to cover administrative expenditures was reduced from \$850,000 to \$550,000.

The Revenue Facilities Fund contains activity for Pottawatomie Golf Course, River View Miniature Golf Course, Swanson Pool, Otter Cove Aquatic Park, Paddlewheel Riverboats and Sportsplex and ended the year with an increase in fund balance of \$269,405. The Golf Course saw another year of great activity with 34,667 rounds of golf played, exceeding the five-year average. Both aquatic facilities performed better than prior year due to excellent summer weather resulting in a 10% increase in daily admissions. Swanson Pool ended with positive net revenue of \$18,466 for the first time in four years. The Paddlewheel Riverboats operated 199 public cruises, 91 private charters and 20 specialty cruises. The total passengers of 9,298 remained consistent with 2022. Total wages decreased by \$15,369 due to an organizational change in full-time employees. This resulted in an increase in net revenue from prior year of \$32,500. The Sportsplex facility continues to increase revenues. Both facility rental revenue and league program revenue increased from prior year by \$48,824 and \$16,097, respectfully. However, the facility still required a subsidy from the General Fund of \$145,000 to cover debt service and provide a positive net revenue. This was less than the 2022 amount of \$148,000, 2021 amount of \$203,000 and 2020 amount of \$290,000.

The Norris Recreation Center Fund ended the year with a \$197,338 surplus of which 50% was split with CUSD 303 per an Intergovernmental Agreement, resulting in a net change in fund balance of \$98,613. Memberships at December 31, 2023 totaled 3,529 which is 3.4% more than December 31, 2022 and resulted a \$109,621 or 20% increase in revenue. Additionally, reductions in maintenance, marketing, and equipment expenditures contributed to the surplus.

Management's Discussion and Analysis December 31, 2023

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - Continued

### **Governmental Funds - Continued**

The Debt Service Fund accounts for all activity related to the payment of long-term debt principal, interest and other related costs. The Debt Service Fund reported an an increase in fund balance for the year of \$44,027 primarily due to increased tax revenues and lower than anticipated fiscal charges due to pushing the annual rollover bond issuance into the first quarter of 2024.

The Capital Projects Fund reported a decrease in fund balance of \$1,733,024. The fund received transfers totaling \$1,200,000 from the General, SRA and Land Cash Funds for current capital projects. The Capital Fund also received transfers totaling \$840,000 from the General, Recreation and Revenue Facilities Funds in accordance with the Fund Balance Policy. Total capital expenditures totaled \$3,800,762. The \$3.8 million in spending includes an LED lighting project at Denny Ryan Service Center, information technology improvements and equipment, five new vehicles, renovation of the golf course 9th tee box, sandblasting and painting of the paddlewheel riverboat, roofing projects, boiler and heat exchanger at Otter Cove, and other miscellaneous equipment. Parks and playgrounds that were completed during the year included Delnor Woods, Kehoe Park, Red Gate Park and Timber Trails. Additionally, projects that were started in 2023 and will be completed in 2024 include the new preschool room and renovations at Hickory Knolls Discovery Center, the Education Center at Primrose Farm, Davis Park, East Side Sports Complex concession and restroom building, professional services for Prairieview Pointe Park and switchgear at Sportsplex.

### GENERAL FUND BUDGETARY HIGHLIGHTS

Total operating revenues were over budget in the General Fund by \$1,157,156. The administration function had increases in property taxes due to conservative budgeting and unknown property equalized assessed valuations at budget time. Interest income was \$938,817 over budget due to higher-than-expected investment rates in 2023 and a higher-than-normal cash balance due to deferred capital projects. Field use revenue was over budget by \$40,732. While program revenues for the Hickory Knolls Discovery center camps and school programs exceeded budget, total revenues are short of budget due to construction at the facility and the inability to accommodate rentals.

Total expenditures were under budget in the General Fund by \$214,798. Administration and park wages were both under budget due to employee retirements and open positions, while naturalist operations wages were slightly over budget due to overtime and hours needed for additional programming. Administration commodities were also over budget due to the recognition of GASB 96 for the District's new phone system. Utility expenditures were also under budget due to uncertainty of utility costs at time of budget preparation.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

The District's investment in capital assets for its governmental activities as of December 31, 2023 was \$81,024,714 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, land improvements, buildings and improvements, machinery and equipment, leased assets and subscription assets, and represents an increase of \$872,317.

Management's Discussion and Analysis December 31, 2023

### **CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued**

### **Capital Assets - Continued**

	Capital Assets - Net of Depreciation			
		12/31/23	12/31/22	
Land	\$	33,226,945	33,215,826	
Construction in Progress		1,389,575	446,718	
Land Improvements		10,881,691	11,746,790	
Buildings and Improvements		31,715,175	31,217,910	
Machinery and Equipment		3,197,415	2,981,806	
Leased Asset		521,255	543,347	
Subscription Asset - Software		92,658	<u> </u>	
Total		81,024,714	80,152,397	

This year's major additions included:

Land	\$ 11,119
Construction in Progress	1,276,567
Land Improvements	203,937
Building and Improvements	1,418,875
Machinery and Equipment	750,666
Subscription Assets - Software	92,658
	3,753,822

Additional information on the District's capital assets can be found in Note 3 of this report.

Management's Discussion and Analysis December 31, 2023

### **CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued**

### **Debt Administration**

At year-end, the District had total outstanding debt of \$12,706,665 as compared to \$16,446,326. This decrease is due to debt repayment exceeding debt issuance in the current fiscal year. The following is a comparative statement of outstanding debt:

	Long-Term Deb	Long-Term Debt Outstanding		
	12/31/23	12/31/22		
General Obligation Bonds	\$ 12,330,000	16,095,000		
Installment Contract	50,554	69,638		
Leases Payable	233,453	281,688		
Subscriptions Payable	92,658			
	12,706,665	16,446,326		

State statutes limit the amount of general obligation debt a non-home rule governmental entity may issue to 2.875% of its total assessed valuation. The current debt limit for the District is \$73,918,246 and the non-referendum debt limit is \$14,783,649 based upon a 2022 assessed valuation of \$2,571,069,425.

Additional information on the District's long-term debt can be found in Note 3 on of this report.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The District's elected and appointed officials considered many factors when setting the 2024 budget, tax rates and fees that will be charged for its governmental and recreational activities. The equalized assessed values (EAV) have increased over the past six years and the local housing market looks favorable despite historically high interest rates.

The unemployment rate for 2023 for the City of St. Charles was 3.5%, down from the prior year of 4.1%. The 2022 CPI-U used for the 2023 tax levy was 6.5% which decreased slightly from the prior year's 7%. However, looking ahead CPI-U is anticipated to return to more historical levels. These, along with the increase in state minimum wage to \$14 an hour were taken into account when planning for the 2024 budget.

The Property Tax Extension Limitation Law limits the annual growth of property tax revenue to the CPI-U or 5.0% whichever is lower. As a result, even though many of the District's funds are below their individual limits the total levy is limited.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the St. Charles Park District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to Ashlee Wallace, Superintendent of Finance and Administration, St. Charles Park District, 101 S. Second Street, St. Charles, Illinois 60174.

### **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

Government-Wide Financial Statements

**Fund Financial Statements** 

Governmental Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

Statement of Net Position December 31, 2023

**See Following Page** 

### Statement of Net Position December 31, 2023

ASSETS	Governmental Activities
Current Assets	
Cash and Investments	\$ 26,504,893
Receivables - Net of Allowances	18,467,309
Prepaids	485,817
Total Current Assets	45,458,019
Noncurrent Assets	
Capital Assets	
Nondepreciable/Nonamortizable	34,616,520
Depreciable/Amortizable	89,768,974
Accumulated Depreciation/Amortization	(43,360,780)
Total Noncurrent Assets	81,024,714
Total Assets	126,482,733
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Items - IMRF	2,587,850
Deferred Items - OPEB	4,096,234
Total Deferred Outflows	6,684,084
Total Assets and Deferred Outflows of Resources	133,166,817

LIABILITIES	Governmental Activities
Current Liabilities	
Accounts Payable	\$ 893,643
Accrued Payroll	268,235
Accrued Interest Payable	16,600
Other Payables	1,464,550
Current Portion of Long-Term Debt	2,203,456
Total Current Liabilities	4,846,484
Noncurrent Liabilities	•••
Compensated Absences Payable	331,042
Net Pension Liability - IMRF	3,157,641
Total OPEB Liability - RBP	7,663,538
General Obligation Bonds Payable - Net	10,499,392
Installment Contract	30,423
Lease Payable Subscription Payable	186,528
Subscription Payable Total Noncurrent Liabilities	74,539 21,943,103
Total Liabilities	26,789,587
Total Elabilities	20,769,367
DEFERRED INFLOWS OF RESOURCES	
Property Taxes	17,168,127
Deferred Items - IMRF	67,042
Deferred Items - OPEB	1,030,692
Total Deferred Inflows of Resources	18,265,861
Total Liabilities and Deferred Inflows of Resources	45,055,448
NET POSITION	
Net Investment in Capital Assets	68,113,137
Restricted	
Property Tax Levies	
IMRF	259,763
Liability Insurance	207,052
Audit	32,500
Special Recreation	335,205
Social Security	336,734
Debt Service	532,886
Land-Cash Ordinance	2,523,534
Unrestricted	15,770,558
Total Net Position	88,111,369

## Statement of Activities For the Fiscal Year Ended December 31, 2023

	Program Revenues					
			Charges	Operating	Capital	Net
			for	Grants/	Grants/	(Expenses)/
		Expenses	Services	Contributions	Contributions	Revenues
		1				
Governmental Activities						
General Government	\$	9,297,016	_			(9,297,016)
Recreation		11,316,264	8,836,842	68,702		(2,410,720)
Interest on Long-Term Debt		385,585	_	_		(385,585)
<b>Total Governmental Activities</b>		20,998,865	8,836,842	68,702	<u> </u>	(12,093,321)
			General Rev	venues		
			Taxes			
			Property	Taxes		16,365,517
			Intergover	nmental - Unrest	ricted	
			Replacen	nent Taxes		237,561
			Interest			1,018,817
			Miscellane	eous	_	1,631,987
					_	19,253,882
			Change in N	Net Position		7,160,561
			Net Position	n - Beginning	_	80,950,808
	Net Position - Ending				88,111,369	

**Balance Sheet - Governmental Funds December 31, 2023** 

**See Following Page** 

# **Balance Sheet - Governmental Funds December 31, 2023**

			Special
		General	Recreation
ASSETS			
Cash and Investments	\$	6,855,104	3,452,390
Receivables - Net of Allowances			
Taxes		8,565,061	2,036,200
Other		218,471	993,408
Prepaids		437,230	27,591
Total Assets	_	16,075,866	6,509,589
LIABILITIES			
Accounts Payable		156,770	77,190
Accrued Payroll		154,475	81,770
Other Payables		108,041	935,168
Total Liabilities		419,286	1,094,128
DEFERRED INFLOWS OF RESOURCES			
Property Taxes		8,565,061	2,036,200
Total Liabilities and Deferred Inflows of Resources		8,984,347	3,130,328
FUND BALANCES			
Nonspendable		437,230	27,591
Restricted			
Committed			3,351,670
Assigned			
Unassigned		6,654,289	
Total Fund Balances		7,091,519	3,379,261
Total Liabilities, Deferred Inflows of Resources and Fund Balances		16,075,866	6,509,589

Revenue					
	Norris				
Revenue	Recreation	Debt	Capital		
Facilities	Center	Service	Projects	Nonmajor	Totals
1,907,804	605,415	549,486	9,372,839	3,761,855	26,504,893
_		4,191,015	_	2,375,851	17,168,127
12,964	74,039			300	1,299,182
20,529	467	_	_	_	485,817
,					
1,941,297	679,921	4,740,501	9,372,839	6,138,006	45,458,019
32,135	245,151	_	315,030	67,367	893,643
15,069	16,921	_	<del></del>	_	268,235
339,432	81,909		_	_	1,464,550
386,636	343,981	_	315,030	67,367	2,626,428
_	_	4,191,015	_	2,375,851	17,168,127
386,636	343,981	4,191,015	315,030	2,443,218	19,794,555
20,529	467	_	_	_	485,817
		549,486	_	3,694,788	4,244,274
1,534,132	335,473	_	_	_	5,221,275
_	_	_	9,057,809	_	9,057,809
	_	_	<u>—</u>		6,654,289
1,554,661	335,940	549,486	9,057,809	3,694,788	25,663,464
1 041 207	670.021	4 740 501	0 272 920	6 129 006	A5 A50 010
1,941,297	679,921	4,740,501	9,372,839	6,138,006	45,458,019

# Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

**December 31, 2023** 

Total Governmental Fund Balances	\$ 25,663,464
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial	
resources and therefore, are not reported in the funds.	81,024,714
Deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Deferred Items - IMRF	2,520,808
Deferred Items - OPEB	3,065,542
Long-term liabilities are not due and payable in the current	
period and therefore are not reported in the funds.	
Compensated Absences Payable	(413,803)
Net Pension Liability - IMRF	(3,157,641)
Total OPEB Liability - RBP	(7,663,538)
General Obligation Bonds Payable - Net	(12,534,912)
Installment Contract	(50,554)
Leases Payable	(233,453)
Subscriptions Payable	(92,658)
Accrued Interest Payable	 (16,600)
Net Position of Governmental Activities	 88,111,369

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2023

**See Following Page** 

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2023

			Special
		General	Recreation
Revenues			
Taxes	\$	8,403,429	1,929,458
Intergovernmental	Ψ	237,561	
Charges for Services		449,136	3,392,331
Grants and Donations		34,339	24,075
Rental		180,049	103,790
Interest		1,018,817	
Miscellaneous		15,850	_
Total Revenues		10,339,181	5,449,654
		,,	2,112,001
Expenditures			
General Government		7,975,241	
Recreation		_	3,874,856
Capital Outlay		_	_
Debt Service			
Principal Retirement		4,524	43,711
Interest and Fiscal Charges		10,475	3,532
Total Expenditures		7,990,240	3,922,099
•			
Excess (Deficiency) of Revenues			
Over (Under) Expenditures		2,348,941	1,527,555
Other Financing Sources (Uses)			
Debt Issuance		92,658	
Transfers In		550,000	
Transfers Out		(1,166,000)	(875,000)
		(523,342)	(875,000)
Net Change in Fund Balances		1,825,599	652,555
Fund Balances - Beginning		5,265,920	2,726,706
Fund Balances - Ending		7,091,519	3,379,261

Revenue					
	Norris				
Revenue	Recreation	Debt	Capital		
Facilities	Center	Service	Projects	Nonmajor	Totals
			J		
	_	3,979,287		2,053,343	16,365,517
	_	_	_		237,561
2,847,763	1,143,610				7,832,840
10,288	_				68,702
667,926	52,237	_	_		1,004,002
					1,018,817
3,939	_	_	27,738	1,584,460	1,631,987
3,529,916	1,195,847	3,979,287	27,738	3,637,803	28,159,426
_	_	_	_	1,516,827	9,492,068
2,978,635	1,074,887	_	_	459,441	8,387,819
	_	_	3,800,762	_	3,800,762
_	19,084	3,765,000	_	_	3,832,319
	3,263	503,136		_	520,406
2,978,635	1,097,234	4,268,136	3,800,762	1,976,268	26,033,374
551,281	98,613	(288,849)	(3,773,024)	1,661,535	2,126,052
					00.650
_	_	_	_	_	92,658
145,000	_	332,876	2,040,000		3,067,876
(426,876)		222.076	2 0 40 000	(600,000)	(3,067,876)
(281,876)		332,876	2,040,000	(600,000)	92,658
260.405	00.712	44.027	(1.722.024)	1.061.525	2 210 710
269,405	98,613	44,027	(1,733,024)	1,061,535	2,218,710
1 205 256	227 227	505 450	10.700.922	2 622 252	22 444 754
1,285,256	237,327	505,459	10,790,833	2,633,253	23,444,754
1 551 661	225 040	510 106	0.057.900	2 604 700	25 662 161
1,554,661	335,940	549,486	9,057,809	3,694,788	25,663,464

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities

For the Fiscal Year Ended December 31, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ 2,218,710
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. however, in the	
Statement of Activities the cost of those assets is allocated over their estimated	
useful lives and reported as depreciation expense.	
Capital Outlays	3,753,822
Depreciation/Amortization Expense	(2,810,571)
Disposals - Cost	(669,606)
Disposals - Accumulated Depreciation	598,672
The net effect of deferred outflows (inflows) of resources related	
to the pensions not reported in the funds.	
Change in Deferred Items - IMRF	194,389
Change in Deferred Items - RBP	3,065,542
The issuance of long-term debt provides current financial resources to	
governmental funds, While the repayment of the principal on long-term	
debt consumes the current financial resources of the governmental funds.	
Change in Compensated Absences Payable	6,132
Change in Net Pension Liability - IMRF	339,296
Change in Total OPEB Liability - RBP	(3,410,307)
Issuance of Debt	(92,658)
Retirement of Debt	3,832,319
Amortization of Bond Premium	130,521
Changes to accrued interest on long-term debt in the Statement of Activities	
does not require the use of current financial resources and, therefore, are not	
reported as expenditures in the governmental funds.	 4,300
Changes in Net Position of Governmental Activities	 7,160,561

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The St. Charles Park District (the District) of Illinois is duly organized and existing under the provisions of the laws of the State of Illinois. The District is operating under the provisions of the Park District Code of the State of Illinois approved July 8, 1947 and under all laws amendatory thereto. The District operates under the commissioner-director form of government. The District provides a variety of recreational facilities, programs and services.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the District's accounting policies established in GAAP and used by the District are described below.

## REPORTING ENTITY

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are no fiduciary component units that are required to be included in the financial statements of the District as pension trust funds and there are no discretely component units to include in the reporting entity.

## **BASIS OF PRESENTATION**

#### **Government-Wide Statements**

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). The District's various parks and facilities, golf, swimming pool, miniature golf, splash pad, and general administration are all classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The District's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The District first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the District's functions (general government, recreation, etc.). These functions are supported by general government revenues (property taxes and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (property and replacement taxes, certain intergovernmental revenues, interest, etc.).

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### **BASIS OF PRESENTATION - Continued**

## **Government-Wide Statements - Continued**

The District does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

## **Fund Financial Statements**

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. All of the District's funds are reported as governmental funds. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for all governmental funds combined.

#### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

*General fund* is the general operating fund of the District. It accounts for all revenues and expenditures of the District which are not accounted for in other funds. The General Fund is a major fund.

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The District maintains nine special revenue funds. The Recreation Fund, a major fund, accounts for the operations of the recreation programs offered to residents. Financing is provided by a specific annual property tax levy to the extent user charges are not sufficient to provide such financing. The Revenue Facilities Fund, also a major fund, accounts for the Pottawatomie Golf Course, River View Mini Golf Course, Swanson Pool, Otter Cove Aquatic Park, and Sportsplex. These revenue producing facilities are designed to be self sustaining and on a typical year should not require property tax assistance, but will be funded primarily by user charges. The Norris Recreation Center Fund, also a major fund, accounts for the operations of the Norris Recreation Center, a St. Charles Community Unit School District 303 facility. The operations are to be self sustaining with profits shared with and deficits supported by the school district.

Debt service funds are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a major fund and accounts for the payment of long-term debt principal, interest, and related costs.

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# **BASIS OF PRESENTATION - Continued**

#### **Governmental Funds - Continued**

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities. The District maintains one major capital projects fund, the Capital Projects Fund, which is used to account for the acquisition and construction of major capital facilities, equipment, and capital asset replacements.

## MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

## **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), and financial position. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/ deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

# **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year end. The District recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

## **Cash and Investments**

For purpose of the Statement of Net Position, the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

# **Prepaids**

Prepaids are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

# **Capital Assets**

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expenses as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

# **Capital Assets - Continued**

Depreciation/amortization on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Land Improvements	20 Years
Building and Improvements	7 - 50 Years
Machinery and Equipment	5 - 20 Years
Leased Assets	30 Years
Subscription Assets	3 - 5 Years

#### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

# **Compensated Absences**

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement.

All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Immaterial premiums and discounts are expensed in the year of issuance in the entity-wide statements. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Notes to the Financial Statements December 31, 2023

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

#### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted - All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

#### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# **BUDGETARY INFORMATION**

Budgetary funds are controlled by an integrated budgetary accounting system in accordance with various legal requirements that govern the District.

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for all funds.

By September, all departments of the District submit their budget requests to the Superintendent of Finance and Administration so that a budget may be prepared. Both the budget and appropriation are prepared by fund, function and activity, and include information on the past year, current year estimates, and budget requests for the fiscal year.

By early October, the first budget draft is presented to the Park Board for review. The approval draft of the budget is adopted at the November Board meeting. Thirty days prior to the December meeting, a notice is published disclosing the availability of the tentative Budget and Appropriation ordinance and the date of the public hearing in December. The Budget and Appropriation Ordinance is approved at the December Board meeting.

Notes to the Financial Statements December 31, 2023

## NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

# **BUDGETARY INFORMATION - Continued**

The budget is an estimate of actual expenditures and the appropriation represents the legal spending limit. All appropriated amounts lapse at the end of the fiscal year. Spending control for funds is established by the amount of the total appropriation for the fund, but management control is exercised at appropriation line item levels.

Within this report, the budgeted amounts represent the working budget figures of the District. The legally enacted appropriated amounts differ from these amounts. A budget amendment was made for the fiscal year ended December 31, 2023.

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS**

#### **DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "cash and investments." In addition, investments are separately held by several of the District's funds.

Permitted Deposits and Investments - Statutes authorize the District to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, the Illinois Park District Liquid Asset Fund, and the Illinois Funds.

The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund is composed of finance officials and treasurers all of whom are employees of the Illinois public agencies, which are investors in the Illinois Park District Liquid Asset Fund is not registered with the SEC as an Investment Company. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes.

At year-end, the carrying amount of the District's deposits totaled \$11,134,028 and the bank balances totaled \$11,478,859.

Notes to the Financial Statements December 31, 2023

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

## **DEPOSITS AND INVESTMENTS - Continued**

*Investments*. The District has the following investment fair values and maturities:

		Investment Maturities (in Years)				
	Fair	Less Than			More Than	
Investment Type	Value	1	1-5	6-10	10	
U.S. Treasury Securities	\$ 1,989,760	1,989,760				
U.S. Agency Securities	993,468	993,468		_		
Illinois Park District Liquid Asset Fund	3,582,542	3,582,542		_		
Illinois Funds	 8,805,095	8,805,095			<u> </u>	
Totals	 15,370,865	15,370,865	<u> </u>			

The District has the following recurring fair value measurements as of December 31, 2023:

- U.S. Treasury Securities of \$1,989,760 are valued using quoted market prices (Level 1 inputs).
- U.S. Agency Securities of \$993,468 are valued using quoted market prices (Level 1 inputs).
- Illinois Park District Liquid Asset Funds of of \$3,582,542 are measured at the net asset value per share determined by the pool.
- Illinois Funds of of \$8,805,095 are measured at the net asset value per share determined by the pool.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District limits its exposure to interest rate risk by structuring the portfolio in such a manner as to provide sufficient liquidity to pay obligations as they become due.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments in commercial paper, corporate bonds and mutual funds to the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy does not further limit its investment choices. As of December 31, 2023, the District's investment in U.S. Agency Securities is rated Aaa by Moody's, the Illinois Park District Liquid Asset Fund is rated AAAm by Standard & Poor's and the District's investment in the Illinois Funds is rated AAA by Fitch.

Notes to the Financial Statements December 31, 2023

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **DEPOSITS AND INVESTMENTS - Continued**

Concentration of Credit Risk. Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy states that the portfolio shall be diversified to the best of the District's ability based on the type of funds invested and the cash flow needs of those funds. Diversification shall be made by the type of investment, number of institutions invested in, and the length of maturity. At year-end, the District does not have any investments over 5 percent of the cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy states that deposits in excess of FDIC insurable limits will be secured by collateral or private insurance. The amount of collateralization must be at least 110% of the amount invested. Third party safekeeping is required for all collateral and will be documented by an approved written agreement between the District and the governing board of the bank that complies with FDIC regulations. At December 31, 2023, the entire amount of the bank balance of the deposits was covered by federal depository or equivalent insurance.

For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy states that third party safekeeping is required to any securities and commercial paper. At December 31, 2023, the District's investments in the Illinois Funds and the Illinois Park District Liquid Asset Fund are not subject to custodial credit risk.

## INTERFUND TRANSFERS

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out	Amount		
General	Recreation	\$	550,000	(1)
Revenue Facilities	General		145,000	(3)
Debt Service	General		20,000	(2)
Debt Service	Revenue Facilities		312,876	(2)
Capital Projects	General		1,001,000	(3)
Capital Projects	Recreation		325,000	(1)
Capital Projects	Revenue Facilities		114,000	(1)
Capital Projects	Nonmajor Governmental		600,000	(1)
			3,067,876	
			3,007,870	

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Notes to the Financial Statements December 31, 2023

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **PROPERTY TAXES**

Property taxes for 2022 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments on or about June 1 and September 1. The County collects such taxes and remits them periodically.

# **CAPITAL ASSETS**

## **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning			Ending
	Balances	Increases	Decreases	Balances
Nondepreciable/Nonamortizable Capital Assets				
Land	\$ 33,215,826	11,119	_	33,226,945
Construction in Progress	446,718	1,276,567	333,710	1,389,575
	33,662,544	1,287,686	333,710	34,616,520
Depreciable/Amortizable Capital Assets				
Land Improvements	29,610,453	203,937	26,282	29,788,108
Buildings and Improvements	51,093,942	1,752,585	367,956	52,478,571
Machinery and Equipment	6,270,548	750,666	275,368	6,745,846
Leased Asset - Rental Space	663,791		_	663,791
Subscription Assets - Software		92,658	_	92,658
	87,638,734	2,799,846	669,606	89,768,974
Less Accumulated Depreciation/Amortization				
Land Improvements	17,863,663	1,066,175	23,421	18,906,417
Buildings and Improvements	19,876,032	1,225,995	338,631	20,763,396
Machinery and Equipment	3,288,742	496,309	236,620	3,548,431
Leased Asset - Rental Space	120,444	22,092		142,536
Subscription Assets - Software			_	
	41,148,881	2,810,571	598,672	43,360,780
Total Net Depreciable/Amortizable Capital Assets	46,489,853	(10,725)	70,934	46,408,194
Total Net Capital Assets	80,152,397	1,276,961	404,644	81,024,714

Depreciation/amortization expense was charged to governmental activities as follows:

Recreation

\$ 2,810,571

Notes to the Financial Statements December 31, 2023

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **LONG-TERM DEBT**

# **General Obligation Bonds**

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

Beginning				
Issue	Balances	Issuances	Retirements	Balances
Refunding General Obligation Park Bonds of 2015 (\$9,470,000) - Due in annual installments of \$100,000 to \$2,600,000 plus interest at 1.25% to 3.00% through December 15, 2027.	\$ 8,655,000	_	125,000	8,530,000
Refunding General Obligation Park Bonds of 2017B (\$7,815,000) - Due in annual installments of \$440,000 to \$1,510,000 plus interest at 5.00% through December 15, 2024.	1,950,000	_	1,510,000	440,000
General Obligation Park Bonds (ARS) of 2018 (\$4,265,000) - Due in annual installments of \$60,000 to \$300,000 plus interest at 3.00% to 4.00% through December 15, 2037.	3,545,000	_	185,000	3,360,000
General Obligation Limited Park Bonds of 2020 (\$5,785,000) - Due in annual installments of \$175,000 to \$1,945,000 plus interest at 0.75% to 0.90% through December 15, 2023.	1,945,000		1,945,000	
	16,095,000		3,765,000	12,330,000

# **Installment Contract**

The District also issues installment contracts payable to provide funds for the purchase of capital assets. Installment contracts currently outstanding are as follows:

	Begi	nning			Ending
Issue	Bala	inces	Issuances	Retirements	Balances
Installment Contract of 2022 - Due in monthly installments of \$1,862 including interest at 0.47% through May 2, 2026.	\$	69,638	_	19,084	50,554

Notes to the Financial Statements December 31, 2023

# **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **LONG-TERM DEBT - Continued**

# **Leases Payable**

The District has the following leases outstanding at year end:

Lease	Term	Start Date	Payments	Interest Rates	
Baker Community Center	360 months	1/1/2016	\$15,000 per year	5.35%	
Haines	62 months	10/1/2019	\$3,937 per month	5.35%	

The future principal and interest lease payments as of the year-end were as follows:

Fiscal Year	Principal	Interest	Total Payments
2024	\$ 46,925	11,370	58,295
2025	5,021	9,979	15,000
2026	5,289	9,711	15,000
2027	5,572	9,428	15,000
2028	5,870	9,130	15,000
2029	6,184	8,816	15,000
2030	6,515	8,485	15,000
2031	6,864	8,136	15,000
2032	7,231	7,769	15,000
2033	7,618	7,382	15,000
2034	8,026	6,974	15,000
2035	8,455	6,545	15,000
2036	8,907	6,093	15,000
2037	9,384	5,616	15,000
2038	9,886	5,114	15,000
2039	10,415	4,585	15,000
2040	10,972	4,028	15,000
2041	11,559	3,441	15,000
2042	12,177	2,823	15,000
2043	12,829	2,171	15,000
2044	13,515	1,485	15,000
2045	14,239	761	15,000
	233,453	139,842	373,295

Notes to the Financial Statements December 31, 2023

## **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

#### **LONG-TERM DEBT - Continued**

# **Subscriptions Based Information Technology Arrangements (SBITAs)**

The District has the following subscription arrangement outstanding at year end:

Subscription Arrangement	Term	Start Date	Payments	Interest Rate
D: C 1	40.34. 41	10/15/2022	Ф2 127	7.000/
RingCentral	48 Month	12/15/2023	\$2,125 per month	5.00%

The future principal and interest subscription payments as of the year-end were as follows:

			Total
Fiscal Year	Principal	Interest	Payments
2024	\$ 18,119	3,131	21,250
2025	22,279	3,221	25,500
2026	23,418	2,082	25,500
2027	24,617	883	25,500
2028	 4,225	27	4,252
	92,658	9,344	102,002

# **Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
Governmental Activities					
Compensated Absences	\$ 419,93	5 6,132	12,264	413,803	82,761
Net Pension Liability - IMRF	3,496,93	7 —	339,296	3,157,641	, —
Total OPEB Liability - RBP	4,253,23	1 3,410,307	_	7,663,538	_
General Obligation Bonds	16,095,00	0 —	3,765,000	12,330,000	1,905,000
Plus: Unamortized Premium	335,43	3 —	130,521	204,912	130,520
Installment Contract	69,63	8 —	19,084	50,554	20,131
Leases Payable	281,68	8 —	48,235	233,453	46,925
Subscriptions Payable	_	- 92,658		92,658	18,119
	24.051.96	2 2 500 007	4 21 4 400	24 146 550	2 202 456
	<u>24,951,86</u>	<u>2 3,509,097</u>	<u>4,314,400</u>	<u>24,146,559</u>	2,203,456

The compensated absences, the net pension liability, the total OPEB liability, the leases payable and subscriptions payable are generally liquidated by the General and Recreation Funds. Payments on the general obligation bonds are made by the Debt Service Fund. Payments on the installment contracts are made by the Norris Recreation Center.

Notes to the Financial Statements December 31, 2023

# NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

# **LONG-TERM DEBT - Continued**

# **Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

		Governmenta	l Activities			
	Gene	ral	Install	ment		
Fiscal	Obligation	n Bonds	Contract	Payable		
Year	Principal	Interest	Principal	Interest		
2024	\$ 1,905,000	398,376	20,131	2,217		
2025	2,430,000	330,526	21,235	1,112		
2026	2,630,000	255,626	9,188	123		
2027	2,815,000	174,676	_	_		
2028	220,000	90,226	_			
2029	225,000	23,626	_			
2030	235,000	76,876	_			
2031	240,000	69,532	_			
2032	250,000	61,732	_			
2033	255,000	53,606	_			
2034	265,000	45,000	_			
2035	275,000	34,400	_			
2036	285,000	23,400	_			
2037	300,000	12,000	_	_		
Totals	12,330,000	1,649,602	50,554	3,452		

Notes to the Financial Statements December 31, 2023

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### **LONG-TERM DEBT - Continued**

# Legal Debt Margin

Chapter 70, Section 1205/6-2 of the Illinois Compiled Statutes provides "...for the payment of land condemned or purchased for parks or boulevards, for the building, maintaining, improving and protection of the same and for the payment of the expenses incident thereto, or for the acquisition of real estate and lands to be used as a site for an armory, any park district is authorized to issue the bonds or notes of such park district and pledge its property and credit therefore to an amount including existing indebtedness of such district so that the aggregate indebtedness of such district does not exceed 2.875% of the value of the taxable property therein, to be ascertained by the last assessment for state and county taxes previous to the issue from time to time of such bonds or notes or, until January 1, 1983, if greater, the sum that is produced by multiplying the district's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979, if a petition, signed by voters in number equal to not less than 2% of the voters of the district, who voted at the last general election in the district, asking that the authorized aggregate indebtedness of the district be increased to not more that .575% of the value of the taxable property therein, is presented to the Board and such increase is approved by the voters of the district at a referendum held on the question."

Assessed Valuation - 2022	\$ 2,571,069,425
Legal Debt Limit - 2.875% of Assessed Value	73,918,246
Amount of Debt Applicable to Limit	8,970,000
Legal Debt Margin	64,948,246
Non-Referendum Legal Debt Limit	
0.575% of Assessed Valuation	14,783,649
Amount of Debt Applicable to Debt Limit	_
Non-Referendum Legal Debt Margin	14,783,649

Notes to the Financial Statements December 31, 2023

#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of December 31, 2023:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 81,024,714
Less Capital Related Debt:	
General Obligation Bonds	(12,330,000)
Unamortized Premium	(204,912)
Installment Contract	(50,554)
Leases Payable	(233,453)
Subscriptions Payable	(92,658)
Net Investment in Capital Assets	 68,113,137

## FUND BALANCE CLASSIFICATIONS

In the governmental funds' financial statements, the District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The District first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Commissioners; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Assigned Fund Balance. Consists of amounts that are constrained by the Board of Commissioners' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Commissioners itself or b) a body or official to which the Board of Commissioners has delegated the authority to assign amounts to be used for specific purposes. The District's highest level of decision-making authority is the Board of Commissioners, who is authorized to assign amounts to a specific purpose.

Notes to the Financial Statements December 31, 2023

## **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

# **FUND BALANCE CLASSIFICATIONS - Continued**

*Unassigned Fund Balance*. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

Minimum Fund Balance Policy. The Districts policy manual states that the General Fund should maintain a minimum unassigned fund balance equal to two months of budgeted operating expenditures.

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

			Special Revenue		_				
					Norris				
				Revenue	Recreation	Debt	Capital		
		General	Recreation	Facilities	Center	Service	Projects	Nonmajor	Totals
Fund Balances									
Nonspendable									
Prepaids	\$	437,230	27,591	20,529	467				485,817
Restricted									
Property Tax Levies									
IMRF		_		_	_			259,763	259,763
Liability Insurance					_	_	_	207,052	207,052
Audit		_	_	_	_	_	_	32,500	32,500
Special Recreation		_	_	_	_	_	_	335,205	335,205
Social Security		_	_	_	_	_	_	336,734	336,734
Debt Service					_	549,486	_		549,486
Land-Cash Ordinance					_		_	2,523,534	2,523,534
		_	_	_	_	549,486	_	3,694,788	4,244,274
Committed									
Recreation		_	3,351,670	1,534,132	335,473		_	_	5,221,275
Assigned									
Assigned Conital Projects							0.057.900		0.057.900
Capital Projects			_				9,057,809	_	9,057,809
Unassigned	_ (	5,654,289	_	_				_	6,654,289
Total Fund Balances	7	7,091,519	3,379,261	1,554,661	335,940	549,486	9,057,809	3,694,788	25,663,464

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION**

## RISK MANAGEMENT

# Park District Risk Management Agency (PDRMA)

The District is exposed to various risks related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and net income losses. Since 1992, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program, a joint risk management pool of park and forest preserve districts, and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials', employment practices liability and workers compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit.

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the District.

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigations and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program balance sheet at December 31, 2022 and the statement of revenues and expenses for the period ending December 31, 2022. The District's portion of the overall equity of the pool is 0.742% or \$327,961.

Assets	\$ 66,570,393
Deferred Outflows of Resources - Pension	787,406
Liabilities	20,949,149
Deferred Inflows of Resources - Pension	2,223,803
Total Net Position	44,184,847
Operating Revenues	17,464,224
Nonoperating Revenues	(6,820,223)
Expenditures	23,554,952

Since 97.22% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Member Balances are adjusted annually as more recent loss information becomes available.

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **RISK MANAGEMENT - Continued**

# **Intergovernmental Personnel Benefit Cooperative (IPBC)**

Risks for medical and death benefits for employees and retirees are provided for through the District's participation in the Intergovernmental Personnel Benefit Cooperative (IPBC). IPBC acts as an administrative agency to receive, process and pay such claims as may come within the benefit program of each member. IPBC maintains specific reinsurance coverage for claims in excess of \$50,000 per individual employee participant. The District pays premiums to IPBC based upon current employee participation and its prior experience factor with the pool. Current year overages or underages for participation in the pool are adjusted into subsequent years experience factor for premiums. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

#### **CONTINGENT LIABILITIES**

# Litigation

From time to time, the District is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

#### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

# **COMMITMENTS**

## **Intergovernmental Agreement**

In July 2016, the District entered into an intergovernmental agreement with St. Charles Community Unit School District No. 303 (the "School District"). The District agreed to operate the Norris Recreation Center, located at 1050 Dunham Road, St. Charles, Illinois, while the School District would continue to own the Norris Recreation Center. The District created the Norris Recreation Center Special Revenue Fund to track the revenues and expenditures for the Center. Any profits earned by the Norris Recreation Center are to be split 50% to the District and 50% to the School District. If the Norris Recreation Center has a loss at year-end, the School District is required to reimburse the District for the entire loss. At December 31, 2023, the Norris Recreation Center had a gain of \$197,338, of which \$98,669 is to be paid to the School District. Additionally, as of December 31, 2023, the District owes the School District for \$236,566 in their portion of the December 31, 2023 gain and quarterly expenditures reimbursements.

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

## **JOINT VENTURES**

# Fox Valley Special Recreation Association (FVSRA)

The District is a member of the Fox Valley Special Recreation Association (FVSRA), an association of seven area park districts that provides recreation programs and other activities for handicapped and impaired individuals. Each member agency shares ratably in FVSRA, and generally provides funding based on its equalized assessed valuation. The District contributed \$393,072 to FVSRA during the current fiscal year.

The District does not have a direct financial interest in FVSRA, and therefore its investment therein is not reported within the financial statements. Upon dissolution of FVSRA, the assets, if any, shall be divided between the members, in accordance with an equitable formula, as determined by a unanimous vote of the FVSRA's Board of Directors. Complete separate financial statements for FVSRA can be obtained from FVSRA's administrative offices at 2121 W. Indian Trail Road, Aurora, IL.

## EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN

# **Illinois Municipal Retirement Fund (IMRF)**

The District contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at www.imrf.org. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

# **Plan Descriptions**

*Plan Administration*. All hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Benefits Provided. IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Plan Descriptions - Continued**

Benefits Provided - Continued. IMRF provides two tiers of pension benefits. Employees hired **before** January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	78
Inactive Plan Members Entitled to but not yet Receiving Benefits	101
Active Plan Members	100
Total	279

Contributions. As set by statute, the District's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended December 31, 2023, the District's contribution was 8.34% of covered payroll.

*Net Pension Liability*. The District's net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Plan Descriptions - Continued**

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Plan Descriptions - Continued**

Actuarial Assumptions - Continued.

		Long-Term
		<b>Expected Real</b>
Asset Class	Target	Rate of Return
Fixed Income	25.50%	4.90%
Domestic Equities	35.50%	6.50%
International Equities	18.00%	7.60%
Real Estate	10.50%	6.20%
Blended	9.50%	6.25% - 9.90%
Cash and Cash Equivalents	1.00%	4.00%

## **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

# **Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the District calculated using the discount rate as well as what the District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.25%)	(7.25%)	(8.25%)
Net Pension Liability	\$ 7,066,366	3,157,641	40,951

Notes to the Financial Statements December 31, 2023

# **NOTE 4 - OTHER INFORMATION - Continued**

# EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Changes in the Net Pension Liability**

	Total		
	Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability
	(A)	(B)	(A) - (B)
Balances at December 31, 2022	\$ 28,150,835	24,653,898	3,496,937
Changes for the Year:			
Service Cost	542,548	_	542,548
Interest on the Total Pension Liability	2,021,531	_	2,021,531
Changes of Benefit Terms		_	_
Difference Between Expected and Actual			
Experience of the Total Pension Liability	1,251,131	_	1,251,131
Changes of Assumptions	15,214	_	15,214
Contributions - Employer		518,100	(518,100)
Contributions - Employees		279,752	(279,752)
Net Investment Income		2,619,269	(2,619,269)
Benefit Payments, Including Refunds			
of Employee Contributions	(1,077,836)	(1,077,836)	
Other (Net Transfer)		752,599	(752,599)
Net Changes	2,752,588	3,091,884	(339,296)
Balances at December 31, 2023	30,903,423	27,745,782	3,157,641

Notes to the Financial Statements December 31, 2023

## **NOTE 4 - OTHER INFORMATION - Continued**

# EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2023, the District recognized pension revenue of \$15,585. At December 31, 2023, the District reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of	Deferred Inflows of	
	Resources	Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,247,458	(33,988)	1,213,470
Change in Assumptions	11,370	(33,054)	(21,684)
Net Difference Between Projected and Actual			
Earnings on Pension Plan Investments	1,329,022		1,329,022
Total Deferred Amounts Related to IMRF	2,587,850	(67,042)	2,520,808

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Outflows/		
Fiscal	(Inflows)		
Year	of Resources		
2024	\$ 613,761		
2025	867,586		
2026	1,202,406		
2027	(162,945)		
2028			
Thereafter	_		
Total	 2,520,808		

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

#### OTHER POST-EMPLOYMENT BENEFITS

## General Information about the OPEB Plan

*Plan Description.* The District's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general employees of the District. RBP is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP provides healthcare, dental and vision benefits for retirees and their dependents. Retirees are responsible for 25% - 75% of the benefit costs, depending on the years of service. Upon reaching Medicare eligibility, coverage is secondary to Medicare.

Plan Membership. As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	17
Inactive Plan Members Entitled to but not yet Receiving Benefits	
Active Plan Members	79
Total	96

# **Total OPEB Liability**

The District's total OPEB liability was measured as of December 31, 2023, and was determined by an actuarial valuation as of December 31, 2023.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the December 31, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

## OTHER POST-EMPLOYMENT BENEFITS - Continued

# **Total OPEB Liability - Continued**

Actuarial Assumptions and Other Inputs - Continued.

Inflation	2.25%
Salary Increases	2.50%
Discount Rate	3.26%

Healthcare Cost Trend Rates PPO 6.80% and HMO 7.60% for 2023, both decreasing to an

ultimate rate of 5.20% for PPO and 5.00% for HMO for 2033 and later years; Dental 4.00% and Vision 2.80% with both

remaining the same for ultimate rate.

Retirees' Share of Benefit-Related Costs 100% of benefit related costs

The discount rate was based on an average of certain general obligation municipal bonds maturing in 20 years and having an average rating equivalent of Moody's Aa2 and Standard & Poor's AA.

Mortality rates were based on the PubG-2010(B) Improved Generationally using MP-2020 Improvement Rates, weighted per IMRF Experience Study Report dated December 14, 2020.

# **Change in the Total OPEB Liability**

		Total OPEB Liability
Balance at December 31, 2022	\$	4,253,231
Changes for the Year:		
Service Cost		27,632
Interest on the Total OPEB Liability		155,273
Changes of Benefit Terms		
Difference Between Expected and Actual Experience		(1,138,393)
Changes of Assumptions or Other Inputs		4,524,263
Benefit Payments		(158,468)
Net Changes	_	3,410,307
Balance at December 31, 2023	_	7,663,538

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

## OTHER POST-EMPLOYMENT BENEFITS - Continued

# Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability, calculated using a Single Discount Rate of 3.26%, while the prior valuation used 3.72%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

	1% Decrease	Discount Rate	1% Increase
	(2.26%)	(3.26%)	(4.26%)
Total OPEB Liability	\$ 8,955,973	7,663,538	6,618,785

# Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a varied Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

	Healthcare		
		Cost Trend	
	1% Decrease	Rates	1% Increase
	(Varies)	(Varies)	(Varies)
Total OPEB Liability	\$ 6,491,057	7,663,538	9,139,786

Notes to the Financial Statements December 31, 2023

#### **NOTE 4 - OTHER INFORMATION - Continued**

## OTHER POST-EMPLOYMENT BENEFITS - Continued

# OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2023, the District recognized OPEB expense of \$503,233. At December 31, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deferred	
	Outflows of	Inflows of	
	Resources	Resources	Totals
Difference Between Expected and Actual Experience	\$ _	(1,030,692)	(1,030,692)
Change in Assumptions	4,096,234	_	4,096,234
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		_	
Total Deferred Amounts Related to OPEB	 4,096,234	(1,030,692)	3,065,542

There are no employer contributions made subsequent to the measurement date. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Deferred		
Fiscal	Outflows		
Year	of Resources		
2024	\$ 320,328		
2025	320,328		
2026	320,328		
2027	320,328		
2028	320,328		
Thereafter	1,463,902		
Total	 3,065,542		

# SUBSEQUENT EVENT

On February 27, 2024, the District issued a General Obligation Limited Tax Park Bonds of 2024 for capital improvements due in one installment of \$2,122,060 plus interest at 4.48% through December 15, 2024.

#### REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions
  Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset) Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Total OPEB Liability Retiree Benefits Plan
- Budgetary Comparison Schedules
   General Fund
   Recreation Special Revenue Fund
   Revenue Facilities Special Revenue Fund
   Norris Recreation Center Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

Illinois Municipal Retirement Fund Schedule of Employer Contributions December 31, 2023

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 655.477	\$ 655,477	\$ —	\$ 4.312.346	15.20%
	,,	,	<b>5</b> —	+ 1,= 1=,= 10	
2016	653,545	653,545	_	4,409,884	14.82%
2017	656,000	656,000		4,517,909	14.52%
2018	661,530	661,530	_	4,731,979	13.98%
2019	645,796	645,796	_	5,109,152	12.64%
2020	602,231	866,787	264,556	5,147,270	16.84%
2021	882,882	593,939	(288,943)	5,350,803	11.10%
2022	520,039	520,039	_	5,658,754	9.19%
2023	518,100	518,100	_	6,212,236	8.34%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal

Amortization Method Level % Pay (Closed)

Remaining Amortization Period 20 Years

Asset Valuation Method 5-Year Smoothed Fair Value

Inflation 2.25%

Salary Increases 2.75% to 13.75%, Including Inflation

Investment Rate of Return 7.25%

Retirement Age Experience-based table of rates that are specific to the type of eligibility

condition. Last updated for the 2020 valuation pursuant to an experience

study of the period 2017-2019.

Mortality For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median

income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

Note:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

## Illinois Municipal Retirement Fund Schedule of Changes in the Employer's Net Pension Liability/(Asset) December 31, 2023

		12/31/2015	12/31/2016	12/31/2017
Total Dancian Linkility				
Total Pension Liability Service Cost	Ф	440.702	101 210	401 669
	\$	449,793	481,348	491,668
Interest Differences Petrycon Expected and Actual Experience		1,269,952	1,370,598	1,440,252
Differences Between Expected and Actual Experience Change of Assumptions		330,439	(176,660)	(71,887) (661,202)
Benefit Payments, Including Refunds		25,858	(52,904)	(001,202)
of Member Contributions		(711,774)	(725 464)	(750,022)
			(735,464) 886,918	(759,922)
Net Change in Total Pension Liability  Total Pension Liability Pensions		1,364,268	*	438,909
Total Pension Liability - Beginning		17,086,297	18,450,565	19,337,483
Total Pension Liability - Ending		18,450,565	19,337,483	19,776,392
Plan Fiduciary Net Position				
Contributions - Employer	\$	655,477	653,545	656,000
Contributions - Members	4	194,634	228,874	204,258
Net Investment Income		71,564	999,491	2,700,822
Benefit Payments, Including Refunds		, ,,-	, .	, , .
of Member Contributions		(711,774)	(735,464)	(759,922)
Other (Net Transfer)		(24,352)	54,962	(271,276)
Net Change in Plan Fiduciary Net Position		185,549	1,201,408	2,529,882
Plan Net Position - Beginning		14,243,610	14,429,159	15,630,567
		, ,	,	, ,
Plan Net Position - Ending		14,429,159	15,630,567	18,160,449
Employer's Net Pension Liability/(Asset)	\$	4,021,406	3,706,916	1,615,943
F - 25		.,021,100	2,700,910	1,010,510
Plan Fiduciary Net Position as a Percentage				
of the Total Pension Liability		78.20%	80.83%	91.83%
•				
Covered Payroll	\$	4,312,346	4,409,884	4,517,909
Employada Not Donaion Liakility// Agast) as a Dansort				
Employer's Net Pension Liability/(Asset) as a Percentage		02.250/	04.060/	25 779/
of Covered Payroll		93.25%	84.06%	35.77%

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions*. Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2014 and 2017.

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
454,039	521,152	544,965	494,948	518,694	542,548
1,471,088	1,577,136	1,707,832	1,765,326	1,894,365	2,021,531
287,928	541,692	(271,156)	_	_	1,251,131
695,003		(263,706)	457,483	353,388	15,214
(777,809)	(827,229)	(871,134)	(928,693)	(970,869)	(1,077,836)
2,130,249	1,812,751	846,801	1,789,064	1,795,578	2,752,588
19,776,392	21,906,641	23,719,392	24,566,193	26,355,257	28,150,835
21,906,641	23,719,392	24,566,193	26,355,257	28,150,835	30,903,423
661.520	(45.70)	066.707	502.020	520.020	510 100
661,530	645,796	866,787	593,939	520,039	518,100
240,313	230,782	236,349	245,017	256,104	279,752
(852,107)	3,196,039	2,925,247	3,943,527	(3,197,032)	2,619,269
(222,000)	(007.000)	(071 124)	(020, (02)	(070,060)	(1.055.026)
(777,809)	(827,229)	(871,134)	(928,693)	(970,869)	(1,077,836)
354,849	37,467	66,352	(105,188)	3,373	752,599
(373,224)	3,282,855	3,223,601	3,748,602	(3,388,385)	3,091,884
18,160,449	17,787,225	21,070,080	24,293,681	28,042,283	24,653,898
15 505 005	21 050 000	24.202.604	20.042.202	0.4.650.000	05 545 500
17,787,225	21,070,080	24,293,681	28,042,283	24,653,898	27,745,782
4 110 416	2 (40 212	272 512	(1, (97,026)	2.406.027	2 157 (41
4,119,416	2,649,312	272,512	(1,687,026)	3,496,937	3,157,641
81.20%	88.83%	98.89%	106.40%	87.58%	89.78%
01.2070	00.0370	90.0970	100.4070	07.3070	09.7070
4,731,979	5,109,152	5,147,270	5,350,803	5,658,754	6,212,236
7,/31,9/9	3,109,132	3,147,270	5,550,605	3,030,734	0,212,230
87.05%	51.85%	5.29%	(31.53%)	61.80%	50.83%
07.03/0	31.03/0	3.49/0	(31.33/0)	01.00/0	30.03/0

## Retiree Benefit Plan Schedule of Changes in the Employer's Total OPEB Liability December 31, 2023

		12/31/2018
Total OPEB Liability		
Service Cost	\$	49,332
Interest		230,005
Differences Between Expected and		
Actual Experience		_
Change of Assumptions or Other Inputs		(567,965)
Benefit Payments		(210,439)
Net Change in Total OPEB Liability		(499,067)
Total OPEB Liability - Beginning		6,786,833
Total OPEB Liability - Ending	_	6,287,766
Covered-Employee Payroll	\$	4,732,477
Total OPEB Liability as a Percentage of Covered-Employee Payroll		132.86%

#### Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2018 through 2023.

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023
51,355	57,174	55,593	36,913	27,632
253,002	203,877	177,271	107,028	155,273
_	(240,342)	(2,596,163)	_	(1,138,393)
1,219,971	1,161,443	(603,063)	(1,008,463)	4,524,263
(232,395)	(277,807)	(244,389)	(155,540)	(158,468)
1,291,933	904,345	(3,210,751)	(1,020,062)	3,410,307
6,287,766	7,579,699	8,484,044	5,273,293	4,253,231
				_
7,579,699	8,484,044	5,273,293	4,253,231	7,663,538
5,109,152	4,727,095	5,029,767	5,155,511	5,354,520
148.36%	179.48%	104.84%	82.50%	143.12%

General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted Amounts		Actual	
		Original	Final	Amounts
Revenues				
Taxes				
Property Taxes	\$	8,125,000	8,125,000	8,403,429
Intergovernmental				
Replacement Taxes		250,000	250,000	237,561
Charges for Services		427,982	427,982	449,136
Grants and Donations		40,040	40,040	34,339
Rental		239,703	239,703	180,049
Interest		80,000	80,000	1,018,817
Miscellaneous		19,300	19,300	15,850
Total Revenues		9,182,025	9,182,025	10,339,181
Expenditures				
General Government				
Administration		3,257,979	3,257,979	3,179,639
Parks		4,947,059	4,947,059	4,795,602
Debt Service		, ,	, ,	, ,
Principal Retirement		_		4,524
Interest and Fiscal Charges		_	_	10,475
Total Expenditures		8,205,038	8,205,038	7,990,240
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		976,987	976,987	2,348,941
Other Financing Sources (Uses)				
Debt Issuance		_	_	92,658
Transfers In		550,000	550,000	550,000
Transfers Out		(1,166,000)	(1,166,000)	(1,166,000)
		(616,000)	(616,000)	(523,342)
Net Change in Fund Balance	_	360,987	360,987	1,825,599
Fund Balance - Beginning				5,265,920
Fund Balance - Ending				7,091,519

## Recreation - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

		Budgeted Amounts		
		Original	Final	Actual Amounts
		Originar	1 11101	7 Hillounts
Revenues				
Taxes				
Property Taxes	\$	1,936,189	1,936,189	1,929,458
Charges for Services		3,097,931	3,097,931	3,392,331
Grants and Donations		21,400	21,400	24,075
Rental		97,450	97,450	103,790
Total Revenues	_	5,152,970	5,152,970	5,449,654
Expenditures				
Recreation				
Administration		2,114,052	2,119,052	1,998,862
Programs		1,886,029	1,966,029	1,875,994
Debt Service				
Principal Retirement		_	_	43,711
Interest and Fiscal Charges				3,532
Total Expenditures	_	4,000,081	4,085,081	3,922,099
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		1,152,889	1,067,889	1,527,555
Other Financing (Uses)				
Transfers Out		(875,000)	(875,000)	(875,000)
Net Change in Fund Balance	_	277,889	192,889	652,555
Fund Balance - Beginning				2,726,706
Fund Balance - Ending				3,379,261

## Revenue Facilities - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted A	Amounts	Actual
	Original	Final	Amounts
Revenues			
Charges for Services	\$ 2,615,630	2,615,630	2,847,763
Grants and Donations	12,000	12,000	10,288
Rental	640,126	640,126	667,926
Miscellaneous	5,760	5,760	3,939
Total Revenues	3,273,516	3,273,516	3,529,916
Expenditures			
Recreation			
Golf Course	617,754	647,754	655,983
Miniature Golf Course	134,460	150,284	135,799
Aquatics	1,752,117	1,795,599	1,734,092
Sportsplex	297,520	297,520	266,717
Paddlewheel Riverboats	179,314	205,008	186,044
Total Expenditures	2,981,165	3,096,165	2,978,635
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	292,351	177,351	551,281
Other Financing Sources (Uses)			
Transfers In	145,000	145,000	145,000
Transfers Out	(426,876)	(426,876)	(426,876)
	(281,876)	(281,876)	(281,876)
Net Change in Fund Balance	10,475	(104,525)	269,405
Fund Balance - Beginning			1,285,256
Fund Balance - Ending			1,554,661

## Norris Recreation Center - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted Amounts		Actual
	Original	Final	Amounts
Revenues			
Charges for Services	\$ 1,151,670	1,151,670	1,143,610
Rental	50,099	50,099	52,237
Total Revenues	1,201,769	1,201,769	1,195,847
Expenditures			
Recreation			
Fitness	956,021	966,021	922,365
Tennis	192,406	192,406	149,158
Swimming	4,364	4,364	3,364
Debt Service			
Principal Retirement	22,348	22,348	19,084
Interest and Fiscal Charges	_	_	3,263
Total Expenditures	1,175,139	1,185,139	1,097,234
Net Change in Fund Balance	26,630	16,630	98,613
			00505
Fund Balance - Beginning			237,327
Fund Balance - Ending			335,940

#### OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedules Major Governmental Funds
- Combining Statements Nonmajor Governmental Funds
- Budgetary Comparison Schedules Nonmajor Governmental Funds

#### INDIVIDUAL FUND DESCRIPTIONS

#### **GENERAL FUND**

The General Fund is the general operating fund of the District. It accounts for all revenues and expenditures of the District which are not accounted for in other funds.

#### SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Recreation Fund**

The Recreation Fund is used to account for the operations of the recreation programs offered to residents. Financing is provided by a specific annual property tax levy to the extent user charges are not sufficient to provide such financing.

#### **Revenue Facilities Fund**

The Revenue Facilities Fund is used to account for the Pottawatomie Golf Course, River View Mini Golf Course, Swanson Pool and Otter Cove Aquatic Park. These revenue producing facilities are designed to be self sustaining and on a typical year should not require property tax assistance, but will be funded primarily by user charges.

#### **Norris Recreation Center Fund**

The Norris Recreation Center Fund is used to account for the operations of the Norris Recreation Center, a St. Charles Community Unit School District 303 facility. The operations are to be self sustaining with profits shared with and deficits supported by the school district.

#### **Illinois Municipal Retirement Fund**

The Illinois Municipal Retirement Fund (IMRF) Fund is used to account for revenues received for the purpose of funding the plan and the related expenditures paid.

#### **Liability Insurance Fund**

The Liability Insurance Fund is used to account for revenues received for payment of liability insurance expenditures.

#### INDIVIDUAL FUND DESCRIPTIONS

#### **SPECIAL REVENUE FUNDS - Continued**

#### **Audit Fund**

The Audit Fund is used to account for revenues received for payment of audit expenditures.

#### **Special Recreation Fund**

The Special Recreation Fund is used to account for revenues and expenditures related to the provision of recreational services for disabled individuals.

#### **Social Security Fund**

The Social Security Fund is used to account for revenues received for the payment of social security and medicare taxes.

#### **Land-Cash Ordinance Fund**

The Land-Cash Ordinance Fund is used to account for cash donations for capital improvements.

#### DEBT SERVICE FUND

The Debt Service Fund are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt.

#### **CAPITAL PROJECTS FUND**

The Capital Projects Fund is used to account for the acquisition and construction of major capital facilities, equipment, and capital asset replacements.

## General Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted A	Amounts	Actual
	Original	Final	Amounts
General Government			
Administration			
Personnel Services	\$ 2,439,731	2,439,731	2,363,331
Contractual Services	768,206	768,206	674,470
Commodities	50,042	50,042	141,838
	3,257,979	3,257,979	3,179,639
Parks			
Operations			
Personnel Services	2,793,727	2,793,727	2,745,297
Contractual Services	729,406	729,406	696,027
Commodities	555,731	555,731	517,626
Naturalist Operations			
Personnel Services	635,366	635,366	647,913
Contractual Services	135,619	135,619	101,532
Commodities	97,210	97,210	87,207
	4,947,059	4,947,059	4,795,602
Debt Service			
Principal Retirement	_		4,524
Interest and Fiscal Charges	_		10,475
Ç			14,999
Total Expenditures	8,205,038	8,205,038	7,990,240

Recreation - Special Revenue Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

		<b>Budgeted Amounts</b>			
	Original		Final	Amounts	
Recreation Administration					
Personnel Services	\$	1,428,403	1,428,403	1,418,083	
Contractual Services		623,311	628,311	525,171	
Commodities		62,338	62,338	55,608	
		2,114,052	2,119,052	1,998,862	
Programs					
Personnel Services		1,218,625	1,288,625	1,235,876	
Contractual Services		539,979	549,979	538,830	
Commodities		127,425	127,425	101,288	
		1,886,029	1,966,029	1,875,994	
Total Recreation		4,000,081	4,085,081	3,874,856	
Debt Service					
Principal Retirement				43,711	
Interest and Fiscal Charges				3,532	
		_	_	47,243	
Total Expenditures		4,000,081	4,085,081	3,922,099	

Revenue Facilities - Special Revenue Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted A	Budgeted Amounts	
	Original	Final	Amounts
Recreation			
Golf Course			
Personnel Services	\$ 389,812	414,812	417,328
Contractual Services	88,282	88,282	87,437
Commodities	139,660	144,660	151,218
	617,754	647,754	655,983
Miniature Golf Course			
Personnel Services	50,626	66,450	64,142
Contractual Services	43,479	43,479	36,349
Commodities	40,355	40,355	35,308
	134,460	150,284	135,799
Aquatics			
Personnel Services	1,086,209	1,089,691	1,081,054
Contractual Services	411,950	411,950	363,002
Commodities	253,958	293,958	290,036
	1,752,117	1,795,599	1,734,092
Sportsplex			
Personnel Services	134,842	134,842	119,865
Contractual Services	150,538	150,538	137,891
Commodities	12,140	12,140	8,961
	297,520	297,520	266,717
Paddlewheel Riverboats			
Personnel Services	96,925	122,619	125,239
Contractual Services	41,162	41,162	39,696
Commodities	41,227	41,227	21,109
	179,314	205,008	186,044
Total Expenditures	2,981,165	3,096,165	2,978,635

Norris Recreation Center - Special Revenue Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budget	<b>Budgeted Amounts</b>		
	Original	Final	Amounts	
Recreation				
Fitness				
Personnel Services	\$ 460,15	59 465,159	426,402	
Contractual Services	413,19	00 413,190	459,714	
Commodities	82,67	2 87,672	36,249	
	956,02	966,021	922,365	
Tennis				
Personnel Services	177,95	177,956	138,559	
Contractual Services	1,70	1,700	885	
Commodities	12,75	12,750	9,714	
	192,40	192,406	149,158	
Swimming				
Contractual Services	4,36	4,364	3,364	
Total Recreation	1,152,79	1,162,791	1,074,887	
Debt Service				
Principal Retirement	22,34	22,348	19,084	
Interest and Fiscal Charges	-		3,263	
	22,34	22,348	22,347	
Total Expenditures	1,175,13	1,185,139	1,097,234	

## Debt Service Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Rudgeted	Budgeted Amounts			
	Original	Final	Actual Amounts		
Revenues					
Taxes					
Property Taxes	\$ 3,950,718	3,950,718	3,979,287		
Expenditures					
Debt Service					
Principal Retirement					
Bonds	3,765,000	3,765,000	3,765,000		
Interest and Fiscal Charges					
Bonds	498,594	501,594	501,593		
Fiscal Charges	65,000	65,000	1,543		
Total Expenditures	4,328,594	4,331,594	4,268,136		
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(377,876)	(380,876)	(288,849)		
Other Financing Sources					
Transfers In	332,876	332,876	332,876		
Net Change in Fund Balance	(45,000)	(48,000)	44,027		
Fund Balance - Beginning			505,459		
Fund Balance - Ending			549,486		

## Capital Projects Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted .	Actual	
	Original	Final	Amounts
Revenues			
Grants and Donations	\$ 553,000	553,000	— 27 720
Miscellaneous Total Revenues	553,000	553,000	27,738 27,738
Expenditures			
Capital Outlay	9,093,256	9,093,256	3,800,762
Excess (Deficiency) of Revenues Over (Under) Expenditures	(8,540,256)	(8,540,256)	(3,773,024)
Other Financing Sources Transfers In	2,040,000	2,040,000	2,040,000
Net Change in Fund Balance	(6,500,256)	(6,500,256)	(1,733,024)
Fund Balance - Beginning			10,790,833
Fund Balance - Ending			9,057,809

## Capital Projects Fund Schedule of Expenditures - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted A	Amounts	Actual
	Original	Final	Amounts
Capital Outlay			
Asphalt	\$ 339,000	339,000	1,050
Signage	_		4,750
Vehicle Replacement	459,406	459,406	246,670
Equipment	222,700	222,700	126,701
Technological Improvements	334,500	334,500	261,860
School District Coop	50,000	50,000	51,655
James O Breen Community Park	44,500	44,500	41,117
Sculpture/Art Works	2,000	2,000	, <u> </u>
Otter Cove Aquatic Park	1,054,500	1,054,500	307,629
Pottawatomie Community Center	140,000	140,000	96,678
Primrose Farm and Park	1,310,000	1,310,000	421,899
Pottawatomie Golf Course	43,000	43,000	36,578
Swanson Pool	61,150	61,150	36,890
Delnor Woods Park	215,000	215,000	264,911
Hickory Knolls Nature Center	911,500	911,500	319,948
Boy Scout Island	13,000	13,000	4,532
East Side Sports Complex	632,000	632,000	58,434
Denny Ryan Service Center	22,000	22,000	19,833
Kehoe Park	<u> </u>	44,000	203,889
Miscellaneous Facilities and Parks	1,049,000	1,005,000	854,107
UPRR	990,000	990,000	12,000
Pottawatomie Park	132,000	132,000	35,456
Sportsplex	310,000	310,000	291,806
Paddlewheel Riverboats	148,000	148,000	81,386
Prairieview Pointe Park	610,000	610,000	20,983
Total Expenditures	9,093,256	9,093,256	3,800,762

Nonmajor Governmental - Special Revenue Funds Combining Balance Sheet December 31, 2023

	N	Illinois Iunicipal etirement
ASSETS		
Cash and Investments Receivables - Net of Allowances	\$	324,688
Taxes Other		503,265
Total Assets	<u> </u>	827,953
LIABILITIES		
Accounts Payable		64,925
DEFERRED INFLOWS OF RESOURCES		
Property Taxes Total Liabilities and Deferred Inflows of Resources		503,265 568,190
FUND BALANCES		
Restricted		259,763
Total Liabilities, Deferred Inflows of Resources and Fund Balances		827,953

Liability		Special	Social	Land-Cash	
Insurance	Audit	Recreation	Security	Ordinance	Totals
207.252	22 500	227.047	226 724	2.522.524	2.761.055
207,352	32,500	337,047	336,734	2,523,534	3,761,855
375,000 300	30,595	714,991 —	752,000 —		2,375,851 300
582,652	63,095	1,052,038	1,088,734	2,523,534	6,138,006
600	_	1,842		_	67,367
375,000	30,595	714,991	752,000	_	2,375,851
375,600	30,595	716,833	752,000	_	2,443,218
207,052	32,500	335,205	336,734	2,523,534	3,694,788
582,652	63,095	1,052,038	1,088,734	2,523,534	6,138,006

## Nonmajor Governmental - Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended December 31, 2023

	Illinois Municipal Retirement
Revenues	
Taxes	\$ 328,846
Miscellaneous	
Total Revenues	328,846
Expenditures	
General Government	498,402
Recreation	
Total Expenditures	498,402
Excess (Deficiency) of Revenues Over (Under) Expenditures	(169,556)
Other Financing (Uses) Transfers Out	
Net Change in Fund Balances	(169,556)
Fund Balances - Beginning	429,319
Fund Balances - Ending	259,763

Liability		Special	Social	Land-Cash	
Insurance	Audit	Recreation	Security	Ordinance	Totals
323,862	27,422	697,567	675,646	_	2,053,343
1,498	_	_		1,582,962	1,584,460
325,360	27,422	697,567	675,646	1,582,962	3,637,803
342,727	21,315		654,383		1,516,827
342,727	21,313	— 459,441	034,363	_	
342,727	21,315	459,441	654,383		459,441 1,976,268
342,727	21,313	437,441	054,565		1,970,200
(17,367)	6,107	238,126	21,263	1,582,962	1,661,535
		(200,000)		(400,000)	(600,000)
(17,367)	6,107	38,126	21,263	1,182,962	1,061,535
224,419	26,393	297,079	315,471	1,340,572	2,633,253
207,052	32,500	335,205	336,734	2,523,534	3,694,788

## Illinois Municipal Retirement - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted	Actual	
	Original Final		Amounts
Revenues Taxes Property Taxes	\$ 330,000	330,000	328,846
Expenditures General Government Illinois Municipal Retirement Contributions	505,301	505,301	498,402
Net Change in Fund Balance	(175,301)	(175,301)	(169,556)
Fund Balance - Beginning			429,319
Fund Balance - Ending			259,763

## Liability Insurance - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted A	Actual	
	Original	Final	Amounts
Revenues			
Taxes			
Property Taxes	\$ 325,000	325,000	323,862
Miscellaneous	 	_	1,498
Total Revenues	325,000	325,000	325,360
Expenditures			
General Government			
Liability Insurance	 354,846	354,846	342,727
Net Change in Fund Balance	 (29,846)	(29,846)	(17,367)
		_	
Fund Balance - Beginning			224,419
Fund Balance - Ending			207,052

## Audit - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

		Budgeted Amounts			
	C	riginal	Final	Amounts	
Revenues Taxes					
Property Taxes	\$	27,500	27,500	27,422	
Expenditures General Government Contractual Services		26,665	26,665	21,315	
Net Change in Fund Balance		835	835	6,107	
Fund Balance - Beginning				26,393	
Fund Balance - Ending				32,500	

## Special Recreation - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted Amounts		Actual	
		Original	Final	Amounts
Revenues				
Taxes				
Property Taxes	\$	700,000	700,000	697,567
Expenditures				
Recreation				
Contractual Services		493,072	493,072	459,441
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		206,928	206,928	238,126
Other Financing (Uses)				
Transfers Out		(200,000)	(200,000)	(200,000)
Net Change in Fund Balance	_	6,928	6,928	38,126
Fund Balance - Beginning				297,079
Fund Balance - Ending				335,205

## Social Security - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

		Budgeted Ar	Actual	
	C	Original	Final	Amounts
Revenues Taxes Property Taxes	\$	678,000	678,000	675,646
Expenditures General Government FICA Payments		667,183	667,183	654,383
Net Change in Fund Balance		10,817	10,817	21,263
Fund Balance - Beginning				315,471
Fund Balance - Ending				336,734

## Land-Cash Ordinance - Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2023

	Budgeted Amounts			Actual
	Ori	iginal	Final	Amounts
Revenues Miscellaneous	\$	_	_	1,582,962
Expenditures				
General Government				
Excess (Deficiency) of Revenues Over (Under) Expenditures		_	_	1,582,962
Other Financing (Uses)				
Transfers Out	(4	.00,000)	(400,000)	(400,000)
Net Change in Fund Balance	(4	.00,000)	(400,000)	1,182,962
Fund Balance - Beginning			-	1,340,572
Fund Balance - Ending			=	2,523,534

#### SUPPLEMENTAL SCHEDULES

# Long-Term Debt Requirements Refunding General Obligation Park Bonds of 2015 December 31, 2023

Date of Issue	December 1, 2015
Date of Maturity	December 15, 2027
Authorized Issue	\$9,470,000
Interest Rates	1.25% to 3.00%
Interest Dates	June 15 and December 15
Principal Maturity Date	December 15
Payable at	Amalgamated Bank

Fiscal	Tax L	evy Requiremen	nts	Interest Due On			
Year	Principal	Interest	Totals	Jun. 15	Amount	Dec. 15	Amount
2024	\$ 1,275,000	255,900	1,530,900	2024	127,950	2024	127,950
2025	2,230,000	217,650	2,447,650	2025	108,825	2025	108,825
2026	2,425,000	150,750	2,575,750	2026	75,375	2026	75,375
2027	2,600,000	78,000	2,678,000	2027	39,000	2027	39,000
	8,530,000	702,300	9,232,300		351,150		351,150

Long-Term Debt Requirements
Refunding General Obligation Park Bonds of 2017B
December 31, 2023

December 19, 2017
December 15, 2024
\$7,815,000
5.00%
June 15 and December 15
December 15
Amalgamated Bank

Fiscal	Tax Levy Requirements			its	Interest Due On			
Year	]	Principal	Interest	Totals	Jun. 15	Amount	Dec. 15	Amount
2024	\$	440,000	22,000	462,000	2024	11,000	2024	11,000

Long-Term Debt Requirements General Obligation Park Bonds (ARS) of 2018 December 31, 2023

Date of Issue April 4, 2018
Date of Maturity December 15, 2037
Authorized Issue \$4,265,000
Interest Rates 3.00% - 4.00%
Interest Dates June 15 and December 15
Principal Maturity Date December 15
Payable at Amalgamated Bank

Fiscal	Tax Levy Requirements				Interest Due On			
Year		Principal	Interest	Totals	Jun. 15	Amount	Dec. 15	Amount
2024	\$	190,000	120,476	310,476	2024	60,238	2024	60,238
2025		200,000	112,876	312,876	2025	56,438	2025	56,438
2026		205,000	104,876	309,876	2026	52,438	2026	52,438
2027		215,000	96,676	311,676	2027	48,338	2027	48,338
2028		220,000	90,226	310,226	2028	45,113	2028	45,113
2029		225,000	23,626	248,626	2029	11,813	2029	11,813
2030		235,000	76,876	311,876	2030	38,438	2030	38,438
2031		240,000	69,532	309,532	2031	34,766	2031	34,766
2032		250,000	61,732	311,732	2032	30,866	2032	30,866
2033		255,000	53,606	308,606	2033	26,803	2033	26,803
2034		265,000	45,000	310,000	2034	22,500	2034	22,500
2035		275,000	34,400	309,400	2035	17,200	2035	17,200
2036		285,000	23,400	308,400	2036	11,700	2036	11,700
2037		300,000	12,000	312,000	2037	6,000	2037	6,000
		3,360,000	925,302	4,285,302		462,651		462,651

Long-Term Debt Requirements Installment Contract of 2022 December 31, 2023

Date of Issue	May 2, 2022
Date of Maturity	May 2, 2026
Authorized Issue	\$80,308
Interest Rates	0.47%
Interest Dates	Monthly
Principal Maturity Date	Monthly
Payable at	KS State Bank

Fiscal		Installment Contract					
Year	Prir	ncipal	Interest	Totals			
2024	\$	20,129	2,219	22,348			
2025		21,234	1,114	22,348			
2026		9,191	119	9,310			
		50,554	3,452	54,006			

## STATISTICAL SECTION (Unaudited)

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the District's most significant local revenue sources.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the government's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

Net Position by Component - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

**See Following Page** 

#### Net Position by Component - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

	 2014	2015	2016
Governmental Activities			
Net Investment in Capital Assets	\$ 48,486,901	49,562,319	51,601,722
Restricted	1,684,290	1,718,105	1,845,012
Unrestricted	 4,483,378	2,665,846	3,406,589
Total Governmental Activities Net Position	 54,654,569	53,946,270	56,853,323

<sup>\*</sup> Accrual Basis of Accounting

2017	2018	2019	2020	2021	2022	2023
53,351,698	54,908,946	59,338,727	62,549,813	63,514,620	64,714,407	68,113,137
3,091,406	2,774,226	2,920,387	3,283,556	3,306,357	3,117,812	4,227,674
4,884,318	3,326,574	1,821,555	982,417	8,426,850	13,118,589	15,770,558
61,327,422	61,009,746	64,080,669	66,815,786	75,247,827	80,950,808	88,111,369

# Changes in Net Position - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses Governmental Activities General Government	\$ 7,298,475	7,998,279	7,442,849	7,452,654	7,405,681	8,902,543	8,074,484	4,191,605	7,981,801	9,297,016
Recreation Interest on Long-Term Debt	6,799,511	6,812,789 1,171,371	7,591,422 972,683	8,058,872 991,159	8,836,936 864,796	9,000,903 707,846	7,430,187 605,158	9,269,270 558,272	10,439,565 483,578	11,316,264 385,585
Total Governmental Activities Expenses	15,149,549	15,982,439	16,006,954	16,502,685	17,107,413	18,611,292	16,109,829	14,019,147	18,904,944	20,998,865
Program Revenues Governmental Activities Charges for Services										
Recreation	4,014,770	4,120,343	4,904,747	5,425,144	5,975,337	6,473,113	3,198,537	6,232,377	7,853,300	8,836,842
Operating Grants/Contributions Capital Grants/Contributions	69,536 302,767	71,017	66,633 13,015	75,620	98,087	36,713 310,614	3,500	62,633 253,208	66,995 10,000	68,702
Total Governmental Activities Program Revenues	4,386,873	4,237,610	4,984,395	5,748,521	6,085,383	6,840,440	3,243,788	6,548,218	7,930,295	8,905,544
Net (Expenses) Revenues Governmental Activities	(10,762,676)	(11,744,829)	(11,022,559)	(10,754,164)	(11,022,030)	(11,770,852)	(12,866,041)	(7,470,929)	(10,974,649)	(12,093,321)
General Revenues and Other Changes in Net Position Governmental Activities Taxes										
Property Taxes Intergovernmental - Unrestricted	13,093,239	13,269,108	13,493,479	13,602,088	13,946,906	14,285,799	14,687,425	15,327,154	15,637,813	16,365,517
Replacement Taxes	91,417	84,408	76,791	75,353	64,123	89,947	80,389	141,125	285,546	237,561
Interest	178,466	174,758	190,679	203,342	280,971	293,502	104,901	24,271	199,551	1,018,817
Miscellaneous	140,678	56,299	168,663	1,347,480	568,170	172,527	728,443	410,420	316,666	1,631,987
Total Governmental Activities	13,503,800	13,584,573	13,929,612	15,228,263	14,860,170	14,841,775	15,601,158	15,902,970	16,439,576	19,253,882
Changes in Net Position Governmental Activities	2.741,124	1,839,744	2,907,053	4,474,099	3,838,140	3,070,923	2,735,117	8,432,041	5,464,927	7,160,561

Data Source: Audited Financial Statements

\* Accrual Basis of Accounting

Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

**See Following Page** 

# Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

	2014	2015	2016	2017
General Fund				
Nonspendable	\$ 25,049	32,440	464,124	453,432
Unassigned	2,005,237	2,486,309	2,402,672	2,751,311
Total General Fund	2,030,286	2,518,749	2,866,796	3,204,743
All Other Governmental Funds				
Nonspendable	17,913	26,265	34,590	39,937
Restricted	1,684,290	1,718,105	1,845,012	3,130,042
Committed	1,917,326	1,937,660	2,121,330	2,417,698
Assigned	7,210,240	5,814,119	4,362,668	7,635,252
Unassigned	_	_	(3,308)	_
Total All Other				
Governmental Funds	10,829,769	9,496,149	8,360,292	13,222,929
Total All Governmental Funds	12,860,055	12,014,898	11,227,088	16,427,672

<sup>\*</sup> Modified Accrual Basis of Accounting

2018	2019	2020	2021	2022	2023
446,467	435,360	423,521	390,764	437,317	437,230
2,915,515	3,325,448	3,346,483	3,937,301	4,828,603	6,654,289
3,361,982	3,760,808	3,770,004	4,328,065	5,265,920	7,091,519
25,430	12,545	6,344	6,633	19,367	48,587
2,813,718	2,953,341	3,312,618	3,331,245	3,138,712	4,244,274
2,641,867	2,933,254	2,862,273	3,828,180	4,229,922	5,221,275
7,099,309	5,808,925	10,806,231	10,390,536	10,790,833	9,057,809
12,580,324	11,708,065	16,987,466	17,556,594	18,178,834	18,571,945
15,942,306	15,468,873	20,757,470	21,884,659	23,444,754	25,663,464

## Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2023 (Unaudited)

	2014	2015	2016	2017
Payanuag				
Revenues Taxes	\$ 13,184,656	13,353,516	13,570,270	13,677,441
Intergovernmental	\$ 13,16 <del>4</del> ,030	13,333,310	13,370,270	13,077,441
Charges for Services	3,796,424	3,811,646	4,529,914	5,025,362
Grants and Donations	372,103	117,267	79,648	323,377
Rental	218,346	308,697	374,833	399,782
Interest	178,466	174,758	190,679	203,342
Miscellaneous	140,678	56,299	168,663	· ·
		<u> </u>		1,347,480
Total Revenues	17,890,673	17,822,183	18,914,007	20,976,784
Expenditures				
General Government	6,898,994	6,985,035	7,141,311	7,196,025
Recreation	4,578,038	4,622,298	5,431,407	5,927,908
Capital Outlay	1,622,919	1,974,544	1,997,807	2,387,946
Debt Service	,- ,-	9 9-	<b>, ,</b>	<i>y y-</i> -
Principal Retirement	3,825,000	3,890,000	4,141,000	4,324,000
Interest and Fiscal Charges	1,229,540	1,005,389	990,292	983,872
Total Expenditures	18,154,491	18,477,266	19,701,817	20,819,751
Excess (Deficiency) of Revenues	(2 (2 010)	(655,000)	(707.010)	155.022
Over (Under) Expenditures	(263,818)	(655,083)	(787,810)	157,033
Other Financing Sources (Uses)				
Debt Issuance	4,110,000	9,470,000	_	12,460,000
Premium on Debt Issuance	169,614	54,673		1,182,266
Payment to Escrow Agent	_	(9,714,747)	_	(8,605,680)
Transfers In	2,977,467	2,705,000	2,667,700	2,664,600
Transfers Out	(2,977,467)	(2,705,000)	(2,667,700)	(2,664,600)
1141101010 0 40	4,279,614	(190,074)		5,036,586
		,		
Net Change in Fund Balances	4,015,796	(845,157)	(787,810)	5,193,619
Debt Service as a Percentage				
of Noncapital Expenditures	30.27%	29.44%	28.89%	28.79%
	20.2170	27.11/0	20.0770	20.7770

<sup>\*</sup> Modified Accrual Basis of Accounting

2018	2019	2020	2021	2022	2023
14,011,029	14,375,746	14,687,425	15,327,154	15,637,813	16,365,517
<del>-</del>	<del>-</del>	80,389	141,125	285,546	237,561
5,476,433	5,808,407	2,721,261	5,424,649	6,922,269	7,832,840
110,046	81,132	45,251	315,841	76,995	68,702
498,904	664,706	477,276	807,728	931,031	1,004,002
280,971	293,502	104,901	24,271	199,551	1,018,817
568,170	172,527	728,443	410,420	316,666	1,631,987
20,945,553	21,396,020	18,844,946	22,451,188	24,369,871	28,159,426
7,515,142	8,010,580	8,031,019	8,386,756	8,680,408	9,492,068
6,386,249	6,463,442	4,796,490	6,380,347	7,594,375	8,387,819
7,079,658	2,872,633	2,461,419	2,403,887	2,320,812	3,800,762
.,,	, ,	, - , -	,,	<i>y-</i> - <i>y-</i>	- , ,
3,725,000	3,575,000	3,200,000	3,470,000	3,676,403	3,832,319
1,091,632	947,798	842,464	692,966	618,086	520,406
25,797,681	21,869,453	19,331,392	21,333,956	22,890,084	26,033,374
(4,852,128)	(473,433)	(486,446)	1,117,232	1,479,787	2,126,052
4,265,000	_	_	_	80,308	92,658
108,727	_	_			_
_	_	_			_
4,194,838	3,475,375	2,900,459	2,834,675	3,952,478	3,067,876
(4,194,838)	(3,475,375)	(2,900,459)	(2,834,675)	(3,952,478)	(3,067,876)
4,373,727	_	_	_	80,308	92,658
(478,401)	(473,433)	(486,446)	1,117,232	1,560,095	2,218,710
25.52%	23.77%	23.92%	21.91%	20.79%	19.54%

Assessed Value and Actual Value of Taxable Property - Last Ten Fiscal Years December 31, 2023 (Unaudited)

Fiscal Year	Tax Levy Year	Residential Property	Farm	Commercial Property
2014	2013	\$ 1,545,378,357	\$ 6,678,204	\$ 358,720,812
2015	2014	1,519,290,423	7,568,795	350,448,571
2016	2015	1,570,100,227	7,521,405	346,776,444
2017	2016	1,633,570,394	7,534,070	349,617,095
2018	2017	1,698,456,848	7,783,416	360,215,532
2019	2018	1,753,812,610	8,141,498	378,430,688
2020	2019	1,780,812,084	8,187,293	402,891,359
2021	2020	1,823,866,335	8,306,267	408,593,257
2022	2021	1,858,067,208	8,772,267	427,230,518
2023	2022	1,944,091,745	9,526,105	435,466,746

Data Source: Office of the County Clerk

Industrial Property	Railroad	Total Taxable Assessed Value	Total Direct Tax Rate
\$ 141,867,562	\$ 1,344,317	\$ 2,053,989,252	0.6412
135,901,336	1,498,339	2,014,707,464	0.6639
133,407,274	1,742,669	2,059,548,019	0.6574
136,640,051	1,878,093	2,129,239,703	0.6424
143,659,442	1,785,680	2,211,900,918	0.6335
150,621,527	1,837,690	2,292,844,013	0.6260
159,378,095	1,944,626	2,353,213,457	0.6282
162,064,182	2,044,495	2,404,874,536	0.6363
170,666,836	2,226,174	2,466,963,003	0.6338
179,560,475	2,424,354	2,571,069,425	0.6299

#### Direct and Overlapping Property Tax Rates - Last Ten Fiscal Years December 31, 2023 (Unaudited)

	2014	2015	2016
District Direct Rate			
Corporate	0.3100	0.3240	0.3173
Recreation	0.0736	0.0746	0.0752
IMRF	0.0292	0.0299	0.0306
Liability Insurance	0.0123	0.0133	0.0134
Audit	0.0010	0.0011	0.0012
Special Recreation	0.0296	0.0264	0.0263
Social Security	0.0210	0.0216	0.0219
Bond and Interest	0.1645	0.1730	0.1715
Total Direct Rate	0.6412	0.6639	0.6574
Overlapping Rates			
Kane County	0.4622	0.4684	0.4479
Kane County Forest Preserve	0.3039	0.3126	0.2944
St. Charles Township	0.0439	0.0454	0.0450
St. Charles Township Road District	0.0911	0.0942	0.0933
St. Charles Cemetery	0.0160	0.0165	0.0163
St. Charles Library	0.3354	0.3486	0.3452
City of St. Charles	0.9048	0.9275	0.9109
School District Number 303	5.8846	6.1340	6.1178
Community College District Number 509	0.5707	0.6076	0.5601
Total Direct and Overlapping Rates	9.2538	9.6187	9.4883

Data Source: Office of the County Clerk

Note: Rates are per \$1,000 of Assessed Value

2017	2018	2019	2020	2021	2022	2023
0.3101	0.3085	0.3071	0.3117	0.3125	0.3166	0.3228
0.0727	0.0720	0.0695	0.0718	0.0776	0.0777	0.0744
0.0317	0.0302	0.0282	0.0244	0.0254	0.0206	0.0127
0.0123	0.0124	0.0132	0.0128	0.0125	0.0118	0.0125
0.0011	0.0011	0.0011	0.0011	0.0005	0.0011	0.0011
0.0247	0.0238	0.0225	0.0250	0.0261	0.0257	0.0269
0.0218	0.0214	0.0241	0.0233	0.0200	0.0203	0.0261
0.1680	0.1641	0.1603	0.1581	0.1617	0.1600	0.1534
0.6424	0.6335	0.6260	0.6282	0.6363	0.6338	0.6299
0.4201	0.4025	0.3877	0.3739	0.3618	0.3522	0.3322
0.2253	0.1658	0.1607	0.1549	0.1477	0.1435	0.1367
0.0440	0.0437	0.0435	0.0436	0.0440	0.0439	0.0438
0.0914	0.0907	0.0902	0.0905	0.0912	0.0910	0.0909
0.0160	0.0159	0.0158	0.0159	0.0160	0.0160	0.0160
0.3375	0.3344	0.3273	0.3185	0.3117	0.3125	0.3099
0.8795	0.8463	0.8453	0.8279	0.8287	0.8515	0.8361
5.9501	5.3470	5.2913	5.3140	5.3489	5.2600	5.2561
0.5296	0.4999	0.5075	0.4865	0.4439	0.4710	0.4225
						_
9.1359	8.3797	8.2953	8.2539	8.2302	8.1754	8.0741

ST. CHARLES PARK DISTRICT, ILLINOIS

# Principal Property Tax Payers - Current Tax Levy Year and Nine Tax Levy Years Ago December 31, 2023 (Unaudited)

			2023				2014	
				Percentage				Percentage
				of Total				of Total
				District				District
		Taxable		Taxable		Taxable		Taxable
		Assessed		Assessed		Assessed		Assessed
Taxpayer		Value	Rank	Value		Value	Rank	Value
Legia St. Charles Associates, LLC	\$	26,619,537	1	1.02%				
Prairie Winds LLC	Φ	19,664,876	2	0.76%				
Q-Center LLC		16,061,177	3	0.62%	\$	15,624,821	1	0.77%
AMVF St Charles LLC		9,203,540	4	0.35%	Ψ	12,198,780	2	0.60%
Axiom St. Charles LLC		8,142,535	5	0.31%		12,170,700	<b>4</b>	0.0070
RMG Fox Run LLC		7,482,482	6	0.29%				
FLT Park Shore LLC		7,266,640	7	0.28%				
8895 McThurstan Court LLC		6,519,045	8	0.25%				
4515 Marlowe LLC		6,315,463	9	0.24%				
Smithfield Packaged Meats Corp		5,953,590	10	0.23%				
Pheasant Run (St. Charles) Resort		, ,				8,091,340	3	0.40%
St. Charles Country Club						5,571,622	4	0.27%
Meijer Stores Limited Partnership						5,284,067	5	0.26%
RR Donnelley & Sons Co.						5,025,677	7	0.25%
Delnor Community Residential Living						5,211,596	7	0.26%
Costco Wholesale Corp						5,022,203	8	0.25%
East Main Street Holding LLC						4,999,498	9	0.25%
American Small Business LLC						4,985,154	10	0.25%
		113,228,885		4.35%		72,014,758		3.56%

Data Source: Kane County Clerk for 2023 and City of St. Charles for 2014

Property Tax Levies and Collections - Last Ten Fiscal Years December 31, 2023 (Unaudited)

	Tax	Taxes Levied for	Collected within the Fiscal Year of the Levy					Total Collect	ions to Date
Fiscal	Levy	the Fiscal			Percentage	St	ubsequent		Percentage
Year	Year	Year		Amount	of Levy		Years	Amount	of Levy
2014	2013	\$ 12,938,529	\$	12,935,073	99.97%	\$	_	\$ 12,935,073	99.97%
2015	2014	13,125,849		13,116,372	99.93%		_	13,116,372	99.93%
2016	2015	13,358,594		13,339,902	99.86%		_	13,339,902	99.86%
2017	2016	13,666,849		13,601,609	99.52%		_	13,601,609	99.52%
2018	2017	13,995,921		13,822,626	98.76%		_	13,822,626	98.76%
2019	2018	14,161,423		14,161,423	100.00%		_	14,161,423	100.00%
2020	2019	14,789,520		14,713,240	99.48%		60,864	14,774,104	99.90%
2021	2020	15,301,340		15,266,568	99.77%		70,053	15,336,621	100.23%
2022	2021	15,637,904		15,637,813	100.00%		_	15,637,813	100.00%
2023	2022	16,390,944		16,365,517	99.84%		_	16,365,517	99.84%

Data Source: Office of the County Clerk

ST. CHARLES PARK DISTRICT, ILLINOIS

# Ratios of Outstanding Debt by Type - Last Ten Fiscal Years December 31, 2023 (Unaudited)

		Governmental A	Activities			Percentage	
	General				Total	of	
Fiscal	Obligation	Installment	Leases	Subscriptions	Primary	Personal	Per
Year	Bonds	Contracts	Payable	Payable	Government	Income (1)	Capita (1)
	201145		1 47 4610	1 47 4010	00,0111110110	111001110 (1)	- Cup1.u (1)
2014	\$ 30,525,000 \$	1,635,000 \$	— \$	_	\$ 32,160,000	2.39%	\$ 968
2015	27,125,000	1,115,000		_	28,240,000	2.01%	849
2016	23,529,000	570,000	_	_	24,099,000	1.59%	720
2017	24,817,266	_	_	_	24,817,266	1.73%	759
2018	25,238,301	_	_	_	25,238,301	1.68%	771
2019	21,429,887	_	_	_	21,429,887	1.37%	649
2020	23,781,473	_	_	_	23,781,473	1.41%	701
2021	20,180,953	_		_	20,180,953	1.22%	610
2022	16,430,433	69,638	281,688	_	16,781,759	0.85%	500
2023	12,534,912	50,554	233,453	92,658	12,911,577	0.67%	394

Note: Details regarding the District's outstanding debt can be found in the notes

(1) See the Schedule of Demographic and Economic Statistics for personal income and population data.

ST. CHARLES PARK DISTRICT, ILLINOIS

#### Ratios of General Bonded Debt Outstanding - Last Ten Fiscal Years December 31, 2023 (Unaudited)

Fiscal Year	General Obligation Bonds	Less: Amounts Available for Debt Service	Total	Percentage of Total Taxable Assessed Value of Property (1)	Per Capita (2)
2014	\$ 30,525,000	\$ 116,909	\$ 30,408,091	1.48%	\$ 915
2015	27,125,000	167,515	26,957,485	1.34%	810
2016	23,529,000	227,051	23,301,949	1.13%	696
2017	24,817,266	232,836	24,584,430	1.15%	751
2018	25,238,301	263,670	24,974,631	1.13%	763
2019	21,429,887	317,164	21,112,723	0.92%	639
2020	23,781,473	372,768	23,408,705	0.99%	690
2021	20,180,953	440,056	19,740,897	0.82%	597
2022	16,430,433	484,559	15,945,874	0.65%	475
2023	12,534,912	532,886	12,002,026	0.47%	366

Note: Details regarding the District's outstanding debt can be found in the notes

<sup>(1)</sup> See the Schedule of Assessed Value and Actual Value of Taxable Property for property value data.

<sup>(2)</sup> See the Schedule of Demographic and Economic Statistics for population data.

## Schedule of Direct and Overlapping Governmental Activities Debt December 31, 2023 (Unaudited)

Governmental Unit	(	Gross Debt	Percentage of Debt Applicable to District (1)		District's Share of Debt
District	\$	12,911,577	100.000%	\$	12,911,577
Overlapping Debt					
Kane County		47,173,093	17.32%		8,170,380
DuPage County		90,839,801	0.07%		63,588
DuPage County Forest Preserve District		63,250,434	0.07%		44,275
Kane County Forest Preserve District		84,020,642	17.32%		14,552,375
City of St. Charles		98,811,484	99.59%		98,406,357
School District Number 303		22,804,772	71.85%		16,385,229
Community College District Number 509		139,818,137	21.68%	_	30,312,572
Total Overlapping Debt		546,718,363			167,934,776
Total Direct and Overlapping Debt		559,629,940			180,846,353

<sup>(1)</sup> Determined by ratio of assessed valuation of property subject to taxation in the District to valuation of property subject to taxation in overlapping unit.

Data Source: Office of the County Clerk

Schedule of Legal Debt Margin - Last Ten Fiscal Years December 31, 2023 (Unaudited)

**See Following Page** 

#### Schedule of Legal Debt Margin - Last Ten Fiscal Years December 31, 2023 (Unaudited)

2014	2015	2016	2017
\$ 2,053,989,252	2,014,707,464	2,059,548,019	2,129,239,703
59,052,191	57,922,840	59,212,006	61,215,641
28,170,000	25,055,000	21,729,000	22,110,000
30,882,191	32,867,840	37,483,006	39,105,641
52.30%	56.74%	63.30%	63.88%
11,810,438	11,584,568	11,842,401	12,243,128
5,445,000	3,805,000	2,124,000	5,040,000
6,365,438	7,779,568	9,718,401	7,203,128
53.90%	67.15%	82.06%	58.83%
	59,052,191  28,170,000  30,882,191  52.30%  11,810,438  5,445,000  6,365,438	\$ 2,053,989,252	\$ 2,053,989,252         2,014,707,464         2,059,548,019           59,052,191         57,922,840         59,212,006           28,170,000         25,055,000         21,729,000           30,882,191         32,867,840         37,483,006           52.30%         56.74%         63.30%           11,810,438         11,584,568         11,842,401           5,445,000         3,805,000         2,124,000           6,365,438         7,779,568         9,718,401

2018	2019	2020	2021	2022	2023
2,211,900,918	2,292,844,013	2,353,213,457	2,404,874,536	2,466,963,003	2,571,069,425
63,592,151	65,919,265	67,654,887	69,140,143	70,925,186	73,918,246
19,410,000	16,550,000	19,295,000	15,995,000	12,550,000	8,970,000
44,182,151	49,369,265	48,359,887	53,145,143	58,375,186	64,948,246
69.48%	74.89%	71.48%	76.87%	82.31%	87.86%
12,718,430	13,183,853	13,530,977	13,828,029	14,185,037	14,783,649
3,430,000	1,755,000	5,785,000	3,875,000	1,945,000	<u> </u>
9,288,430	11,428,853	7,745,977	9,953,029	12,240,037	14,783,649
73.03%	86.69%	57.25%	71.98%	86.29%	100.00%

ST. CHARLES PARK DISTRICT, ILLINOIS

#### Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2023 (Unaudited)

Fiscal Year	Population	Per Capita Personal Income	Personal Income	Unemployment Rate
2014	33,237	\$ 40,440	\$ 1,344,104,280	7.7%
2015	33,267	42,189	1,403,501,463	5.7%
2016	33,460	45,270	1,347,743,880	5.0%
2017	32,717	43,925	1,403,501,463	5.2%
2018	32,714	45,868	1,514,734,200	3.2%
2019	33,032	47,234	1,437,094,225	3.5%
2020	33,910	49,895	1,500,525,752	10.3%
2021	33,081	50,172	1,560,233,488	5.2%
2022	33,586	58,651	1,691,939,450	4.1%
2023	32,750	59,060	1,934,215,000	3.5%

This data represents the City of St. Charles boundaries which does not represent the entire District.

Data Source: U.S. Census Bureau and City of St. Charles

#### Principal Employers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2023 (Unaudited)

		2023			2014	
			Percentage			Percentage
			of Total			of Total
	Number of		District	Number of		District
Employer	Employees	Rank	Employment	Employees	Rank	Employment
St. Charles Community	2,145	1	12.23%	1,700	1	9.84%
School District	<b>5</b> 0.5	•	4.520/	2.60	-	• 000/
R.R. Donnelly & Sons Co.	795	2	4.53%	360	6	2.08%
Smithfield Foods	520	3	2.97%	280	7	1.62%
Jewel/Osco	400	4	2.28%	420	5	2.43%
Coca-Cola Bottling Co	300	5	1.71%	250	9	1.45%
City of St. Charles	271	6	1.55%	279	8	1.61%
System Sensor	250	7	1.43%	450	4	2.60%
Dukane Corporation	250	8	1.43%			
NIDEC Mobility	200	9	1.14%	250	10	1.45%
Walmart	200	10	1.14%			
Omron Automotive				700	2	4.05%
Pheasant Run Resort				500	3	2.89%
	5,331		30.41%	5,189		30.02%

This data represents the City of St. Charles boundaries which does not represent the entire District.

Data Source: Illinois Department of Employment Security (IDES)

# Government Employees by Function/Program - Last Ten Fiscal Years December 31, 2023 (Unaudited)

Function/Program	2014	2015	2016
General Government			
Administrative	10	10	12
Operations	52	53	57
Naturalist Operations	10	11	6
Recreation			
Norris Recreation Center	_	_	5
Sportsplex	_	_	
Recreation	68	70	82
Totals	140	144	162

2017	2018	2019	2020	2021	2022	2023
11	12	13	14	13	14	14
57				54	52	58
	56	56	57			
5	3	5	4	5	5	5
11	13	12	8	8	9	10
_	2	3	2	1	2	2
80	82	84	44	80	97	99
164	168	173	129	161	179	188

# **Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2023 (Unaudited)**

Function/Program	2014	2015	2016*
Dagagetian			
Recreation  Page 2 and Program Page 2 and Program Prog	21 022	10.646	20 (77
Recreation Program Registrations	21,922	19,646	28,677
Golf Rounds	30,716	31,446	31,230
Pool Pass Sales	5,220	4,994	6,065
Pool/Aquatic Park Attendance	96,940	101,435	112,054
Norris Recreation Center Members	_		2,521

<sup>\*</sup>Change in structure of tracking data.

2017	2018	2019	2020	2021	2022	2023
29,269	33,195	34,049	11,804	21,406	32,088	31,945
26,762	25,365	27,775	29,335	37,726	33,981	34,667
5,933	6,402	5,812		3,392	6,055	6,774
99,297	111,214	108,181	24,494	102,166	127,712	140,926
2,405	3,404	3,679	2,612	2,824	3,414	3,529

ST. CHARLES PARK DISTRICT, ILLINOIS

# Capital Asset Statistics by Function/Program - Last Ten Fiscal Years December 31, 2023 (Unaudited)

Function/Program	2014	2015	2016
Recreation			
Parks			
Owned Acreage	1,166	1,166	1,166
Leased Acreage	290	290	290
Number of Parks	65	65	65
Facilities (Number of)			
Playgrounds	40	41	41
Outdoor Swimming Facilities	2	2	2
Splash Park	1	1	1
Golf Course - 9 Holes	1	1	1
Mini-Golf Course	1	1	1
Outdoor Skating Rinks	3	3	4
Recreation Center	2	2	2
Football Fields	3	3	3
Ball Diamonds	26	26	26
Soccer Fields	28	28	28
Tennis Courts	19	19	19
Picnic Areas	27	27	27
Indoor Basketball Courts	3	3	3
Outdoor Basketball Courts	17	17	17
Sled Hills	2	2	2
Skateboard Facilities	3	3	3
Community Gardens	2	2	2
Frisbee Golf	1	1	1
Concession Stand	4	4	4
Dog Park	3	3	3
Nature Center	1	1	1
Pickle Ball	1	1	1
Bocce Courts	_	_	_

2017	2018	2019	2020	2021	2022	2023
1,166	1,166	1,167	1,167	1,168	1,168	1,168
290	290	290	290	290	348	348
65	65	65	65	66	66	66
41	57	57	57	58	58	58
2	2	2	2	2	2	2
1	1	1	1	1	1	1
1	1	1	1	1	1	1
1	1	1	1	1	1	1
4	4	4	4	4	4	4
2	3	3	3	3	3	3
3	3	3	3	3	3	3
26	26	26	26	26	26	26
28	28	28	28	28	28	28
19	19	19	19	19	19	19
27	27	27	27	29	29	29
3	3	3	4	4	4	4
17	17	17	17	18	18	18
2	2	2	2	2	2	2
3	3	3	3	3	3	3
2	2	2	2	2	2	2
1	1	1	1	1	1	1
4	5	5	5	5	5	5
3	3	3	3	3	3	3
1	1	1	1	1	1	1
1	1	1	2	8	10	10
_	_	_	_	_	2	2